

Complete Text of Selected Solid Waste Bills

•	AB 222	Adams & Ma	Energy: biofuels
•	AB 283	Chesbro	Solid waste: extended producer responsibility program
•	AB 479	Chesbro	Solid waste: diversion
•	AB 546	Lowenthal	Used oil
•	AB 907	Chesbro	CA Oil Recycling Enhancement Act: rerefined oil
•	SB 25	Padilla	Solid waste: diversion
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AMENDED IN ASSEMBLY MAY 5, 2009 AMENDED IN ASSEMBLY APRIL 14, 2009

CALIFORNIA LEGISLATURE-2009-10 REGULAR SESSION

ASSEMBLY BILL

No. 222

Introduced by Assembly Members Adams and Ma (Coauthors: Assembly Members Blakeslee, Fletcher, Fuentes, Galgiani, Gilmore, Mendoza, Smyth, and Torrico)

February 4, 2009

An act to amend Sections 25741, 25806, 40194, and 40201 and 40194 of, and to repeal Section 40117 of add Section 41786.5 to, the Public Resources Code, relating to energy.

LEGISLATIVE COUNSEL'S DIGEST

AB 222, as amended, Adams. Energy: biofuels.

(1) Existing law establishes the Public Interest Research, Development, and Demonstration Fund in the State Treasury, and provides that the money collected by the public goods charge to support cost-effective energy efficiency and conservation activities and public interest energy research, development, and demonstration projects not adequately provided by competitive and regulated markets, be deposited in the fund for use by the State Energy Resources Conservation and Development Commission (Energy Commission). Existing law requires the Energy Commission to use those funds to develop, implement, and administer the Public Interest Research, Development, and Demonstration Program to develop technologies to, among other things, improve environmental quality, enhance electrical system reliability, increase efficiency of energy-using technologies, lower electrical system costs, or provide other tangible benefits to electric utility customers.

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Existing law defines "in-state renewable electricity generation facility" for the purposes of the program to include, among other things, a facility that uses municipal solid waste conversion.

This bill would instead define "in-state renewable electricity generation facility" to include a facility that uses conversion at a biorefinery. The bill would define "biorefinery" to mean a facility that uses a noncombustion thermal, chemical, biological, or mechanical conservation process, or a combination of those processes, to produce marketable products electricity or a renewable fuel from carbonaceous materials.

(2) The California Integrated Waste Management Act of 1989 requires cities and counties, on and after January 1, 2000, to divert 50% of all solid waste through source reduction, recycling, and composting activities. The act defines various terms, including "recycling" which means the process of collecting, sorting, cleansing, treating, and reconstituting solid waste and returning that solid waste to the economic mainstream in the form of raw material or new, reused, or reconstituted products, but excludes "transformation." The act defines "transformation" to mean incineration, pyrolysis, distillation, or biological conversion, but excludes composting, gasification, and biomass conversion.

This bill would authorize a local jurisdiction to include solid waste diverted to a biorefinery in meeting a requirement to divert solid waste above 50% if the local jurisdiction makes specified certification to the California Integrated Waste Management Board and the board finds that the local jurisdiction has diverted at least 50% of all solid waste through source reduction, recycling, and composting. The bill would additionally define "solid waste facility" to include a biorefinery that primarily processes solid waste. The bill would revise and recast the definition of "transformation" to exclude, among other things, solid waste—conversion—at a biorefinery—from—the definition—of "transformation." The bill would repeal—the provision defining "gasification." The bill would also make conforming changes.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 25741 of the Public Resources Code is 2 amended to read:
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1 25741. As used in this chapter, the following terms have the 2 following meaning:
3 (a) (1) "Biorefinery" means a facility that uses a

- (a) (1) "Biorefinery" means a facility that uses a noncombustion thermal, chemical, biological, or mechanical conversion process, or a combination of those processes, to produce electricity or a renewable fuel from carbonaceous material, including, but not limited to, any of the following:
- 8 (A) Dedicated energy crops.

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- 9 (B) Agricultural crop residues.
- 10 (C) Bark, lawn, yard, and garden clippings.
- 11 (D) Leaves, silvicultural residue, and tree and brush pruning.
- 12 (E) Wood, wood chips, and wood waste.
- 13 (F) Nonrecyclable pulp or nonrecyclable paper materials.
- 14 (G) Waste fat, oils, and greases.
- 15 (H) Other types of solid waste.
 - (2) A biorefinery shall satisfy all of the following criteria:
 - (A) Meet or exceed standards set by the State Air Resources Board, local air pollution control districts, or local air quality management districts regarding air contaminants or emissions, including greenhouse gases, as defined in subdivision (g) of Section 38505 of the Health and Safety Code.
 - (B) Meet or exceed standards set by the State Water Resources Control Board or regional water quality control boards regarding discharges to surface waters or groundwaters of the state.
 - (C) Routinely test the ash or other residue from the facility at least once quarterly, or on a more frequent basis as determined by the agency responsible for regulating the testing and disposal of ash or residue. Notwithstanding Section 25143.5 of the Health and Safety Code, if hazardous wastes are present, the ash or residue is sent to a class 1 hazardous waste disposal facility.
 - (D) Preprocess the solid waste feedstock to remove, to the maximum extent feasible, all recyclable materials prior to the conversion process.
 - (E) Meet all of the requirements of this division for solid waste handling prior to the conversion process, and convert the solid waste feedstock into products that have market value.
- 37 (F) Is in compliance with all applicable laws, regulations, and 38 ordinances.
- 39 (a)

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(b) "Delivered" and "delivery" mean the electricity output of 1 an in-state renewable electricity generation facility that is used to serve end-use retail customers located within the state. Subject to verification by the accounting system established by the commission pursuant to subdivision (b) of Section 399.13 of the 5 Public Utilities Code, electricity shall be deemed delivered if it is either generated at a location within the state, or is scheduled for 7 consumption by California end-use retail customers. Subject to 8 criteria adopted by the commission, electricity generated by an eligible renewable energy resource may be considered "delivered" 10 regardless of whether the electricity is generated at a different time 11 from consumption by a California end-use customer. 12

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- (c) "In-state renewable electricity generation facility" means a facility that meets all of the following criteria:
- (1) (A)—The facility uses biomass, solar thermal, photovoltaic, wind, geothermal, fuel cells using renewable fuels, small hydroelectric generation of 30 megawatts or less, digester gas, conversion at a biorefinery, landfill gas, ocean wave, ocean thermal, or tidal current, and any additions or enhancements to the facility using that technology.
- (B) For the purposes of this paragraph, "biorefinery" means a facility that uses a noncombustion thermal, chemical, biological, or mechanical conversion process, or a combination of those processes, to produce marketable products, including, but not limited to, renewable fuels, chemicals, and electricity, from a carbonaceous material, including, but not limited to, any of the following:
- (i) Dedicated energy crops.
- 30 (ii) Agricultural crop residues.
- 31 (iii) Bark, lawn, yard, and garden elippings.
- 32 (iv) Leaves, silvicultural residue, and tree and brush pruning.
- 33 (v) Wood, wood chips, and wood waste.
- 34 (vi) Nonrecyclable pulp or nonrecyclable paper materials.
- 35 (vii) Waste fat, oils, and greases.
 - (viii) Other types of solid waste.
- 37 (C) A "biorefinery" that receives solid waste feedstock shall satisfy all of the following criteria:
- 39 (i) Meet or exceed standards set by the State Air Resources
 40 Board, local air pollution control districts, or local air quality

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management districts regarding air contaminants or emissions, including greenhouse gases, as defined in subdivision (g) of Section 38505 of the Health and Safety Code.

- (ii) Meet or exceed standards set by the State Water Resources Control Board or regional water quality-control boards regarding discharges to surface waters or groundwaters of the state.
- (iii) Routinely test the ash or other residue from the facility at least once quarterly, or on a more frequent basis as determined by the agency responsible for regulating the testing and disposal of ash or residue. Notwithstanding Section 25143.5 of the Health and Safety Code, if hazardous wastes are present, the ash or residue is sent to a class 1 hazardous waste disposal facility.
- (iv) Preprocess the solid waste feedstock to remove, to the maximum extent feasible, all recyclable materials prior to the conversion process:
- (v) Meet all of the requirements of this division for solid waste handling prior to the conversion process, and convert the solid waste feedstock into products that have market value.
- (vi) Is in compliance with all applicable laws, regulations, and ordinances:
 - (2) The facility satisfies one of the following requirements:
- (A) The facility is located in the state or near the border of the state with the first point of connection to the transmission network within this state and electricity produced by the facility is delivered to an in-state location.
- (B) The facility has its first point of interconnection to the transmission network outside the state and satisfies all of the following requirements:
- (i) It is connected to the transmission network within the Western Electricity Coordinating Council (WECC) service territory.
- 32 (ii) It commences initial commercial operation after January 1, 33 2005.
- (iii) Electricity produced by the facility is delivered to an in-statelocation.
 - (iv) It will not cause or contribute to any violation of a California environmental quality standard or requirement.
- 38 (v) If the facility is outside of the United States, it is developed 39 and operated in a manner that is as protective of the environment 40 as a similar facility located in the state.

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(vi) It participates in the accounting system to verify compliance with the renewables portfolio standard by retail sellers, once established by the Energy Commission pursuant to subdivision (b) of Section 399.13 of the Public Utilities Code.

- (C) The facility meets the requirements of clauses (i), (iii), (iv), (v), and (vi) in subparagraph (B), but does not meet the requirements of clause (ii) because it commences initial operation prior to January 1, 2005, if the facility satisfies either of the following requirements:
- (i) The electricity is from incremental generation resulting from expansion or repowering of the facility.
- (ii) The facility has been part of the existing baseline of eligible renewable energy resources of a retail seller established pursuant to paragraph (2) of subdivision (b) of Section 399.15 of the Public Utilities Code or has been part of the existing baseline of eligible renewable energy resources of a local publicly owned electric utility established pursuant to Section 387 of the Public Utilities Code.
 - (c)

- (d) "Procurement entity" means any person or corporation that enters into an agreement with a retail seller to procure eligible renewable energy resources pursuant to subdivision (f) of Section 399.14 of the Public Utilities Code.
- (d)
- (e) "Renewable energy public goods charge" means that portion of the nonbypassable system benefits charge authorized to be collected and to be transferred to the Renewable Resource Trust Fund pursuant to the Reliable Electric Service Investments Act (Article 15 (commencing with Section 399) of Chapter 2.3 of Part 1 of Division 1 of the Public Utilities Code).
- 31 (c
 - (f) "Report" means the report entitled "Investing in Renewable Electricity Generation in California" (June 2001, Publication Number P500-00-022) submitted to the Governor and the Legislature by the commission.
- 36 (f)
- 37 (g) "Retail seller" means a "retail seller" as defined in Section 38 399.12 of the Public Utilities Code.
- 39 SEC. 2. Section 25806 of the Public Resources Code is 40 amended to read:

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25806. (a) A person who submits to the commission an application for certification for a proposed generating facility shall submit with the application a fee of one hundred thousand dollars (\$100,000) plus two hundred fifty dollars (\$250) per megawatt of gross generating capacity of the proposed facility. The total fee accompanying an application may not exceed three hundred fifty thousand dollars (\$350,000).

- (b) A person who receives certification of a proposed generating facility shall pay an annual fee of fifteen thousand dollars (\$15,000). The first payment of the annual fee is due on the date this section takes effect. For a facility certified on or after the effective date of this section, the first payment of the annual fee is due on the date the commission adopts the final decision. All subsequent payments are due by July 1 of each year in which the facility retains its certification. The fiscal year for the annual fee is July 1 to June 30, inclusive.
- (c) The fees in subdivisions (a) and (b) shall be adjusted annually to reflect the percentage change in the Implicit Price Deflator for State and Local Government Purchases of Goods and Services, as published by the United States Department of Commerce.
- (d) No fee is required to accompany an application for certification, and no annual fee is required thereafter, for a generating facility that uses a renewable resource as its primary fuel or power source. For purposes of this subdivision, a renewable resource includes, but is not limited to, biomass, solar thermal, geothermal, digester gas, conversion at a biorefinery-as-defined in subparagraphs (B) and (C) of paragraph (1) of subdivision (b) of Section 25741, landfill gas, ocean thermal, and solid waste converted to a clean burning fuel by using a noncombustion thermal process.
- (e) The Energy Facility License and Compliance Fund is hereby created in the State Treasury. All fees received by the commission pursuant to this section shall be remitted to the Treasurer for deposit in the fund. The money in the fund shall be expended, upon appropriation by the Legislature, for processing applications for certification and for compliance monitoring.
- SEC. 3. Section 40117 of the Public Resources Code is repealed.

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1 SEC. 4.

SEC. 3. Section 40194 of the Public Resources Code is amended to read:

40194. "Solid waste facility" includes a solid waste transfer or processing station, a composting facility, a gasification facility, a transformation facility, a biorefinery as defined in subparagraphs (B) and (C) of paragraph (1) of subdivision (b) of Section 25741 that primarily that processes solid waste, and a disposal facility. For purposes of Part 5 (commencing with Section 45000), "solid waste facility" additionally includes a solid waste operation that may be carried out pursuant to an enforcement agency notification, as provided in regulations adopted by the board.

SEC. 5. Section 40201 of the Public Resources Code is amended to read:

40201. "Transformation" means the incineration of solid waste, with or without the recovery of energy. "Transformation" does not include composting, biomass conversion, or solid waste conversion at a biorefinery as defined in subparagraphs (B) and (C) of paragraph (1) of subdivision (b) of Section 25741.

SEC. 4. Section 41786.5 is added to the Public Resources Code, to read:

41786.5. (a) A local jurisdiction shall not include solid waste diverted to a biorefinery in meeting the requirement to divert 50 percent of all solid waste. A local jurisdiction may include solid waste diverted to a biorefinery in meeting a requirement to divert solid waste that is above 50 percent. A local jurisdiction shall certify to the board that the local jurisdiction is in compliance with this division and has reduced, recycled, or composted solid waste to the maximum extent feasible and the board makes a finding that the local jurisdiction has diverted at least 50 percent of all solid waste through source reduction, recycling, and composting.

- (b) (1) As used in this section, "biorefinery" has the same meaning as that set forth in Section 25741.
- (2) A gasification facility is not a biorefinery.

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AMENDED IN ASSEMBLY APRIL 23, 2009 AMENDED IN ASSEMBLY APRIL 13, 2009

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

ASSEMBLY BILL

No. 283

Introduced by Assembly Member Chesbro (Principal coauthor: Assembly Member Ruskin) (Coauthors: Assembly Members Evans, Huffman, and Nava)

February 12, 2009

An act to add Chapter 5 (commencing with Section 48800) to Part 7 of Division 30 of the Public Resources Code, relating to solid waste.

LEGISLATIVE COUNSEL'S DIGEST

AB 283, as amended, Chesbro. Solid waste: extended producer responsibility program.

The California Integrated Waste Management Act of 1989, administered by the California Integrated Waste Management Board, is required to reduce, recycle, and reuse solid waste generated in the state to the maximum extent feasible in an efficient cost-effective manner to conserve water, energy, and other natural resources.

This bill would create the California Product Stewardship Act of 2009 and would require the board to administer the program. The bill would require the board to adopt regulations by July 1, 2011, in order to implement the program to provide environmentally sound product stewardship protocols that encourage producers to research alternatives during the product design and packaging phases to foster cradle-to-cradle producer responsibility and reduce the end-of-life environmental impacts of the product.

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The bill, on and after January 1, 2012, would require the board to select covered products, as defined, according to certain requirements. The bill would exempt the selection of covered products from the requirements of the Administrative Law Procedure Act. On and after July 1, 2012, a covered product would be prohibited from being sold or used for promotional purposes unless the producer or product stewardship organization, as defined, of the covered product, submits a product stewardship plan to the board that meets certain timelines and content requirements, including, but not limited to, a description of the system for collecting discarded covered products, methods proposed to maximize the recycling of packaging, a description of the processing and disposal system, and strategies for managing and reducing the life cycle impacts of covered products and packaging such as through redesign.

The bill would establish an annual reporting requirement for producers or stewardship organizations, require administrative fees to be set by the board, and authorize civil penalties of up to \$50,000 to be imposed by the board. The bill would require that the administrative fees be deposited into the Extended Producer Responsibility Account and that the penalties be deposited into the Extended Producer Responsibility Penalty Subaccount that the bill would create in the Integrated Waste Management Fund. The bill would authorize the fees and penalties to be expended, upon appropriation by the Legislature, to cover the board's program implementation costs and as incentives to enhance recyclability and redesign efforts and to reduce environmental and safety impacts of covered products.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Chapter 5 (commencing with Section 48800) is
- 2 added to Part 7 of Division 30 of the Public Resources Code, to
- 3 read:

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Chapter 5. California Product Stewardship Act of 2009

Article 1. Findings and Declarations

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- 48800. (a) The Legislature finds and declares all of the following:
- (1) California has long been a national and international leader in environmental stewardship efforts and mandating the diversion of solid waste from disposal.
- (2) By exercising a leadership role, the state will move forward toward a future in which the environment and the economy both grow stronger together by recycling more and reusing materials, which encourages new markets and creates new jobs, instead of burying resources that are lost to the economy forever.
- (3) The California Integrated Waste Management Board (CIWMB) board is the state agency charged with monitoring and regulating activities to reduce, recycle, and reuse solid waste generated in the state to the maximum extent feasible in an efficient and cost-effective manner to conserve water, energy, and other natural resources, and to protect the environment.
- (4) The CIWMB board currently oversees regulation of the state's solid waste stream while local government is responsible for solid waste management within its jurisdiction.
- (5) To meet the mandates of the Integrated Waste Management Act of 1989, the CIWMB this division, the board develops and implements programs in accordance with the act's waste management hierarchy, pursuant to Section 40051 of the Public Resources Code.
- (6) End-of-life management of solid waste has been the responsibility of the state and local governments with the financial burden placed on both local government and the taxpayers.
- (7) Local governments throughout California are also working hard to meet expanding environmental mandates to reduce solid waste generation and landfill disposal, to prevent hazardous wastes from being improperly disposed of, and to keep the rivers, streams, and waterways free of trash. These mandates expose local governments to significant financial burdens for end-of-life management of products at a time when local governments are struggling with significant budgetary constraints.

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(8) The concept of product stewardship, also referred to as extended producer responsibility, seeks to create shared responsibility mechanisms for producers to mitigate or even eliminate the negative impacts of their products at the end of its life.

- (9) The CIWMB board adopted a final "Extended Producer Responsibility Framework" policy document in 2008 to guide efforts to reduce the end-of-life environmental impacts of products and require that producers share in the responsibility for the stewardship of their products in order to promote environmental sustainability.
- (10) Currently, the state addresses products with end-of-life management issues through a patchwork of product and material specific programs that have experienced various levels of success.
- (11) Establishing the Extended Producer Responsibility Framework Program under this chapter offers an alternative to the materials and products approach while providing the flexibility to customize individual product stewardship plans toward the most effective and efficient approach for a particular product or product category.
- (12) The generation of solid waste and associated management has the potential to harm natural resources and contribute to global warming, which can place an economic burden on local government. Disposal of solid waste prevents materials from circulating in the state's economy in order to produce jobs and new products.
- (13) It is necessary for producers to design and manufacture products that are more resource efficient, less hazardous, have fewer greenhouse gas impacts, and are more recyclable.
- (14) Convenient and environmentally sound product stewardship programs that include collecting, transporting, and recycling unwanted products will help protect California's environment and the health of state residents by encouraging producers to design and produce products that have a lower carbon footprint, are less hazardous and energy and material intensive, and are more reusable or recyclable than other products.
- (15) This chapter directs the CIWMB board to develop, implement, and administer the Extended Producer Responsibility Framework Program. The program includes a framework for managing individual products that have significant end-of-life

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waste management impacts as well as impacts on the environment and public health.

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Article 2. General Provisions

- 48800.1. This act shall be known and may be cited as the California Product Stewardship Act of 2009.
- 48800.1.5. (a) The act shall apply the extended producer responsibility approach to a broad range of problem products, packaging, and materials and offers an opportunity to reduce waste and increase recycling by customizing individual product stewardship plans toward the most effective and efficient approach for a particular product or product category.
- (b) (1) It is the intent of the Legislature that the CIWMB board coordinate with other state agencies such as the Department of Toxic Substances Control, the Department of Conservation, and the State Water Resources Control Board, as well as local jurisdictions, industry sectors, business groups, environmental organizations, and other interested stakeholders in implementing this chapter.
- (2) It is the intent of the Legislature that in developing the framework, the CIWMB board design performance goals for covered products that reduce the end-of-life and life cycle impacts of covered products.
- (3) It is the intent of the Legislature that the CIWMB board design the program to help satisfy the waste diversion requirements of the Integrated Waste Management Act of 1989 this division in a manner that minimizes costs and maximizes benefits for California's economy, improves the end-of-life management of products, and maximizes additional environmental and economic benefits for California.
- (4) It is the intent of the Legislature, recognizing local government land use authority, to encourage the development of the additional materials processing capacity that is needed to meet state objectives for decreasing solid waste disposal by identifying incentives for local governments and businesses to locate and approve new or expanded facilities that meet and exceed their capacity needs, and to recognize those entities that make significant contributions to the state's overall solid waste reduction and

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recycling objectives through the siting of facilities for the processing of materials diverted from the solid waste stream.

Article 3. Definitions

48800.2. For purposes of this chapter, and unless the context otherwise requires, the definitions in this article govern the construction of this chapter.

48800.3. "Board" means the California Integrated Waste Management Board.

48800.4. "Brand" means a name, symbol, word, or mark that identifies a product, rather than its components, and attributes the product to the owner or licensee of the brand as the producer.

48800.5. "Capture rate" is a component of the performance goals for a covered product and means a quantitative measure that establishes an amount of product to be collected by the product stewardship system for that product by an established date.

48800.6. "Covered product" means a consumer product used or disposed of in this state that has been selected by the board pursuant to Section 48813.

48800.7. "Cradle-to-cradle design" means an ideal condition where the product is developed for closed-loop systems in which every ingredient is safe and beneficial.

48800.8. "Department" means the Department of Toxic Substances Control.

48800.9. "Disposition rate" is a component of the performance goals for a covered product and means a quantitative measure that establishes the amounts of unwanted product that are reused, recycled, or recovered, including energy recovery or safe disposal.

48800.10. "Extended producer responsibility" means the extension of the shared responsibility of producers, and all entities involved in the product chain, to reduce the cradle-to-cradle impacts of a product and its packaging, with the primary responsibility being with the producer who makes design and marketing decisions.

48800.11. "Historic product" means a covered product ready to be discarded by the user that is not a new product or product currently marketed or sold by the manufacturer.

48800.12. "Orphan product" means any one of the following:

(a) A covered product that lacks a manufacturer's brand.

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(b) A covered product for which the manufacturer is no longer in business and has no successor in interest.

- (c) A covered product that is a brand for which the board cannot identify an owner.
- 48800.13. "Performance goal" means product goals, capture rates, and disposition rates established by the board for covered products.

48800.14. "Producer" means one of the following:

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- (a) A person or entity that manufactures a covered product that sells, offers for sale, or distributes that covered product in California under the manufacturer's own name or brand.
- (b) If subdivision (a) does not apply, a person who is not the manufacturer of the product but is the owner or licensee of a trademark or brand under which a product is sold or distributed in California, whether or not the trademark is registered.
- (c) If subdivisions (a) and (b) do not apply, a person who imports the product into California for sale or distribution.
- 48800.15. "Product goal" is a component of the performance goals for a covered product and means a qualitative or quantitative goal to measure improvements that reduce the life cycle impacts of products. It shall include product design and materials content, manufacturing, packaging, distribution, and end-of-life management. It shall address use of virgin material, water, energy, and hazardous substances, as well as carbon footprint, product longevity, recycled content, and recyclability.

48800.16. "Product stewardship organization" means all of the following:

- (a) An organization appointed by a producer or producers to act as an agent on behalf of the producer or producers to design, submit, and administer a product stewardship plan.
- (b) The organization shall be open for participation by all producers of a covered product.
- 48800.17. "Product stewardship plan" means a plan written by an individual producer or a stewardship organization, on behalf of a producer, that addresses the environmental impacts of a covered product over the entire life cycle of that product, including product design, manufacture, and distribution, and the collection, transportation, reuse, recycling, and final disposition of discarded covered products as provided in this chapter.

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48800.18. "Reporting period" means the period commencing January 1 and ending on December 31 of the same calendar year. 48800.19. "Retailer" means a person that offers new products for sale at retail through any means, including remote offerings such as sales outlets, catalogs, or an Internet Web site.

48800.20. "Secondary material" means material that is being reused or recycled that would otherwise be disposed of in a landfill.

48800.21. "Sell" or "sales" means any transfer of title for consideration, including remote sales conducted through sales outlets, catalogs, or an Internet Web site or similar electronic means, but does not include leases.

Article 4. Extended Producer Responsibility Framework Program

- 48810. (a) (1) The Extended Producer Responsibility Framework Program is hereby created.
 - (2) The program shall be administered by the board.
- (3) The program shall provide environmentally sound product stewardship protocols that encourage producers to research alternatives during the product design and packaging phases to foster cradle-to-cradle producer responsibility and reduce the end-of-life environmental impacts.
- (b) For purposes of this chapter, the board shall review existing and proposed international, federal, and state extended producer responsibility programs and make reasonable efforts to promote consistency among the programs established pursuant to this part and those other programs.
- (c) To ensure the goals of this article are achieved successfully and efficiently, the board shall collaborate with representatives of state and local government, producers, retailers, consumers, transporters, haulers, recyclers, nonprofit organizations, and other interested stakeholders with respect to all regulations adopted pursuant to this article and shall consider the net economic impacts and benefits of a product stewardship plan prior to its approval.
- (d) (1) By July 1, 2011, the board, following one or more noticed public workshops and in consultation with the State Air Resources Board, the Department of Conservation, the State Department of Public Health, the Department of Toxic Substances Control, the State Water Resources Control Board, and other

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appropriate state agencies, shall adopt regulations to implement this chapter.

- (2) The board shall also consult with other state and local environmental regulatory agencies, as well as representatives of local government, producers, retailers, consumers, transporters, haulers, recyclers, nonprofit organizations, and other interested stakeholders in adopting the regulations.
- (e) The board, in addition to any other regulations necessary to implement this chapter, shall do all of the following:
 - (1) Establish definitions.

- (2) Establish a process for selecting covered products and determining performance goals.
- (3) Establish a process for product stewardship plan development, review, and submittal.
- (4) Establish a process for providing data and reporting to the board.
- (5) (A) Prepare recommendations, in consultation with local government and the business community, for immediate incentives for producers that stimulate waste reduction, pollution prevention, energy efficiency, and increased secondary use of recycled and reused materials that would otherwise be disposed of.
- (B) The incentives specified in subparagraph (A) may include, but are not limited to, an expedited approach to state-issued permits needed to implement product stewardship programs, recognizing local government land use authority, investments in more market development, cost-effective energy savings and reducing water usage, tax incentives for utilizing renewable resources, loans from the Recycling Market Development Revolving Loan Program pursuant to Section 42023.1 to qualifying product stewardship organizations for startup of stewardship programs, and further incentives for designing products and processing facilities from recycled and reused materials that would otherwise be disposed of
- (C) Nothing in this section shall be construed to interfere with a local government's sole authority over local land-use land use decisions.
- (6) Prepare recommendations for long-term incentives to foster environmental product design to reduce waste and use of hazardous materials, to reward businesses for superior environmental performance that results in significant solid or hazardous waste

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1 reduction or increased use of secondary materials, and for 2 investments that support longer term change to material markets 3 and market development.

- (7) Prepare recommendations for funding incentives, by consulting with product stewardship stakeholders to determine how to fund additional cradle-to-cradle stewardship initiatives and disincentives for solid waste disposal as a viable option.
 - (8) Establish penalties for violations of this chapter.
- (9) Develop guidelines designed to ensure that activities undertaken pursuant to this chapter do not interfere overlap, duplicate, or conflict with the following:
- (A) Efforts by the department undertaken pursuant to Article 14 (commencing with Section 25251) of Chapter 6.5 of Division 20 of the Health and Safety Code.
- (B) The State Energy Resources Conservation and Development Commission's energy efficiency programs.
- (C) The State Air Resources Board climate change efforts to achieve and maintain state and federal ambient air quality standards and reduce greenhouse gas emissions.
- (D) The State Water Resources Control Board efforts for water quality protection.
- (E) The Ocean Protection Council's ocean litter reduction efforts.
- (F) The Beverage Container Recycling and Litter Reduction Act (Division 12.1 (commencing with Section 14500)).
- (G) The Rigid Plastic Packaging Containers Program pursuant to Chapter 5.5 (commencing with Section 42300) of Part 3.
- (H) Any other state product stewardship or life cycle law or regulatory program for a product.
- 48811. (a) Nothing in this chapter or any regulation adopted or actions taken by the board pursuant to this chapter shall be interpreted to limit, abrogate, supersede, duplicate, or otherwise conflict with federal law, federal policy, or federal treaty obligations.
- (b) Nothing in this chapter or any regulation adopted or actions taken by the board pursuant to this chapter shall be interpreted to limit, supersede, duplicate, or otherwise conflict with the authority of the department under Section 25257.1 of the Health and Safety Code to fully implement Article 14 (commencing with Section 25251) of Chapter 6.5 of Division 20 of the Health and Safety

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Code, including the authority of the department to include products in its product registry.

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48812. As a part of the board's annual report to the Legislature pursuant to Section 40507, the board shall include a section on the progress and implementation of the Extended Producer Responsibility Framework Program.

- 48813. On and after January 1, 2012, the board, in consultation with all appropriate state agencies and local governments, and after one or more noticed public workshops with an opportunity for all interested parties to comment, shall select covered products according to the following requirements:
- (a) The board shall only select covered products that have been identified with environmental, waste management, and health impacts resulting from the manufacture, transport, use, and disposal, that meet one or more of the following criteria:
- (1) Those products that pose a significant threat to public health and safety when discarded.
- (2) Products that pose a threat of increased greenhouse gas emissions.
- (3) Products that impose significant end-of-life management costs on state or local government.
- (b) The factors the board shall consider in selecting covered products pursuant to subdivision (a) shall include, but are not limited to, the following:
 - (1) Current impacts to local government and general ratepayers.
- (2) Public health, toxicity, and significant environmental and safety impacts and benefits.
- (3) Resource recovery and material conservation potential, including the potential for product redesign to achieve greater waste reduction, toxicity reduction, water consumption reduction, increase in recycled content, and greater capability for being recycled.
 - (4) Energy use and conservation potential.
 - (5) Climate change impacts and benefits.
- (6) Existing infrastructure capacity for material management and potential for expansion.
- (7) Success in collecting and processing similar products in
 other programs in the United States and other countries.
- 39 (8) The selection of products in extended producer responsibility 40 programs in other states.

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(9) Ocean pollution impacts.

(10) Stormwater runoff impacts.

- 3 (11) The lack of an existing product stewardship or other regulatory system for the product.
 - (12) Life cycle net environmental impacts.
 - (13) Public safety and public health uses of products.
 - (c) The board may select covered products and set performance goals over time at regularly scheduled board meetings. All products banned from landfill disposal in California shall be designated within one year of adoption of the regulations pursuant to Section 48810, and shall be managed under a product stewardship program.
 - (d) Through the product selection process, the board shall do the following:
 - (1) Identify and notify potential interested parties for a proposed covered product.
 - (2) Select and define a covered product or covered products. This shall include historic and orphan products in addition to new products.
 - (3) Determine whether the packaging for a covered product shall be considered part of the covered product.
 - (4) Establish any implementation dates for requirements for covered products.
 - (5) Identify unique environmental impacts or management requirements, if any, for a covered product.
 - (6) Set performance goals and timeframes for the covered product.
 - (7) Establish measurement metrics and reporting protocols for the covered product.
 - (e) The selection process for covered products described in this section shall not be subject to the requirements of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code. However, selected covered products and associated performance goals shall be submitted to the Office of Administrative Law for filing and printing with the Secretary of State.
 - 48814. (a) On and after July 1, 2012, a covered product shall not be offered for sale or used for promotional purposes in this state unless the producer or product stewardship organization of the covered product submits a product stewardship plan in

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accordance with this chapter and the regulations adopted pursuant to subdivision (c) of Section 48810.

(b) A producer shall do all of the following:

- (1) (A) Submit a product stewardship plan or participate in a stewardship organization.
- (B) The producer, however, shall maintain responsibility for compliance with this chapter.
- (2) (A) Collect the individual covered product pursuant to a product stewardship plan to be reused or recycled, unless the board determines that the covered product is not reusable or recyclable.
- (B) Covered products that have been determined by the board not to be recyclable nor reusable shall be disposed of or managed in properly permitted facilities appropriate for the covered product, including disposal or management of all hazardous products, components, or materials in properly permitted hazardous waste facilities appropriate for the product, component, or material.
- (3) Provide for collection services without charging a fee at the time that covered products are discarded and collected for recycling or disposal.
- (4) Pay all the administrative and operational costs associated with the product stewardship plan, including the costs of collection, transportation, and recycling or disposal, or both, of covered products, including the costs of local government.
- 44815. (a) The producer or product stewardship organization of a covered product shall submit a product stewardship plan to the board.
- (b) Each product stewardship plan for a covered individual product shall include, at a minimum, all of the following:
 - (1) Contact information for all participating producers.
- (2) A description of the product and associated brand covered by the plan.
- 32 (3) A detailed description of how the performance goals set by the board will be achieved.
 - (4) A description of methods proposed to be used to maximize the recycling of packaging that is delivered into the program along with the discarded covered product.
- 37 (5) A description of the collection system for collecting the 38 discarded covered product, including, but not limited to, the 39 following:

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- 1 (A) How the discarded covered product will be collected in all cities, cities and counties, and counties of the state.
 - (B) The entities that will perform collection services.
 - (C) How the collection system is available, convenient, accessible, and free of charge statewide.
 - (D) Locations, hours, and days of operation for collection locations.
 - (6) A description of the processing and disposal system, including the following:
 - (A) How the discarded covered product will be reused and recycled.
 - (B) If the covered product is not reusable nor recyclable, how the covered product will be disposed of or managed in properly permitted facilities appropriate to the covered product, including the disposal or management of hazardous substances.
 - (C) The location and permit status of processing or disposal facilities.
 - (D) Processing methods utilized at each facility and how residuals will be handled.
 - (7) How the product stewardship plan will be financed, including the following:
 - (A) The mechanism for securing and dispersing funds to cover administrative, operational, and capital costs, including the assessment of charges to producers who participate through a stewardship organization.
 - (B) Adequate insurance and financial assurance for collection, handling, and disposal operations.
 - (8) Strategies for managing and reducing the life cycle impacts of covered products and packaging, including through redesign and how impacts will be tracked over time to show continual improvement.
 - (9) Education and outreach activities, including the following:
 - (A) Providing information to the general public on how to use the collection system for a covered product.
 - (B) Providing information regarding the collection system to collectors, including local governments if they are envisioned to be part of the collection system, retailers, and other interested parties.

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(10) The consultation process used to consult with affected stakeholders and the general public about the contents of the product stewardship plan.

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(c) Producers shall submit their product stewardship plan, or updates to the product stewardship plan, to the board within 180 days following the selection of a covered product or 180 days prior to the sale of a new covered product.

(d) Product stewardship plans shall be revised and submitted to the board every four years.

(e) All product stewardship plans submitted to the board shall be available to the public on the board's Internet Web site.

(f) A producer shall notify the board 30 days in advance of instituting a material change to a product stewardship plan.

Article 5. Reporting

48820. (a) Beginning June 30, 2012, and every subsequent year thereafter, each producer or stewardship organization operating a product stewardship plan shall prepare and submit to the board an annual report describing the activities of the product stewardship program during the previous reporting period, including, but not limited to, the following:

(1) How the product stewardship plan attained the performance goals for the covered product, and if the performance goals were not met, what actions the producer or stewardship organization will take during the next reporting period to do so.

(2) A description of the outreach and education activities undertaken during the reporting period.

(3) The actions undertaken to manage and reduce the life cycle impacts of the covered products and packaging, from product design to end-of-life management, including how the formulation, packaging, and distribution of products have been improved to reduce waste, reduce toxicity, reduce carbon footprint, reduce other environmental impacts, increase recycled content, increase product longevity, and make covered products more easily recyclable.

(b) All reports submitted to the board are required to be approved by the board members at a monthly committee or board hearing no later than 90 days after submittal.

(c) All reports submitted to the board shall be made available to the public on the board's Internet Web site.

Article 6. Financial Provisions

- 44825. (a) All producers shall submit an administrative fee to the board, according to a fee schedule established by the board.
- (b) The total amount of annual fees collected pursuant to this section shall not exceed the amount necessary to recover costs incurred by the board in connection with the administration and enforcement of the requirements of this chapter.
- 48826. (a) The Extended Producer Responsibility Account and the Extended Producer Responsibility Penalty Subaccount are hereby established in the Integrated Waste Management Fund.
- (b) All fees collected pursuant to this chapter shall be deposited in the Extended Producer Responsibility Account and may be expended by the board, upon appropriation by the Legislature, to cover the board's costs to implement this chapter.
- (c) All penalties collected pursuant to this chapter shall be deposited in the Extended Producer Responsibility Penalty Subaccount and may be expended by the board, upon appropriation by the Legislature, to cover the board's costs to implement this chapter.
- (d) All funds collected may be expended as incentives to enhance recyclability and redesign efforts and to reduce environmental and safety impacts of covered products.

Article 7. Enforcement

- 48830. (a) Civil liability in an amount of up to fifty thousand dollars (\$50,000) may be administratively imposed by the board against a producer for any violation of this chapter. The board shall deposit all penalties in the Extended Producer Responsibility Penalty Subaccount.
- (b) The board shall adopt regulations that specify the procedures and amounts for the imposition of administrative civil penalties pursuant to this subdivision.
- 48831. The board, or its designee, is authorized to inspect, audit, or require and review third-party audits of producers, product stewardship organizations, and service providers including

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- collectors and recyclers that are utilized to fulfill the requirements of a product stewardship plan.

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AMENDED IN ASSEMBLY APRIL 22, 2009

CALIFORNIA LEGISLATURE-2009-10 REGULAR SESSION

ASSEMBLY BILL

No. 479

Introduced by Assembly Member Chesbro

February 24, 2009

An act to amend Sections 41780 and 48000 of, and to add Sections 41780.01, 42649, and 48001.5 to, the Public Resources Code, relating to solid waste.

LEGISLATIVE COUNSEL'S DIGEST

AB 479, as amended, Chesbro. Solid waste: diversion.

(1) The California Integrated Waste Management Act of 1989, which is administered by the California Integrated Waste Management Board, requires each city, county, and regional agency, if any, to develop a source reduction and recycling element of an integrated waste management plan containing specified components, including a source reduction component, a recycling component, and a composting component. With certain exceptions, the source reduction and recycling element of that plan is required to divert 50% of all solid waste from landfill disposal or transformation by January 1, 2000, through source reduction, recycling, and composting activities.

Existing law requires the board to review, at least once every 2 years, a jurisdiction's source reduction and recycling element and household hazardous waste element. The board is required to issue an order of compliance if the board finds that a jurisdiction has failed to implement its source reduction and recycling element or its household hazardous waste element, pursuant to a specified procedure. If, after issuing an order of compliance, the board finds the city, county, or regional agency has failed to make a good faith effort to implement those elements, the

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board is authorized to impose administrative civil penalties upon the city, county, or regional agency.

This bill would require a city or county to divert 60% of all solid waste through source reduction, recycling, and composting activities on and after January 1, 2015, thereby imposing a state-mandated local program by imposing new duties on local agencies regarding solid waste management. The bill would also require the board to establish policies, programs, and incentives to ensure diversion of solid waste in accordance with a specified schedule.

(2) Existing law requires a local agency to impose certain requirements on an operator of a large venue or event to facilitate solid waste reduction, reuse, and recycling.

This bill would require the owner or operator of a business that contracts for solid waste services and generates more than 4 cubic yards of total solid waste and recyclable materials per week to arrange for recycling service, consistent with state and local laws and requirements, to the extent that these services are offered and reasonably available from a local service provider. The bill would require specified local agencies, by January 1, 2011, to adopt commercial recycling ordinances that include certain minimum requirements.

The bill would impose a state-mandated local program by imposing new duties upon local agencies with regard to the adoption of commercial recycling ordinances.

(3) The act requires an operator of a solid waste disposal facility to pay a quarterly fee of up to \$1.40 per ton based on the amount of all solid waste disposed of at each disposal site and requires the State Board of Equalization to collect the fees and deposit the fees in the Integrated Waste Management Account in the Integrated Waste Management Fund in the State Treasury. The act requires the board to use the moneys in the account, upon appropriation by the Legislature, for specified purposes.

This bill would, on and after January 1, 2010, establish the amount of the fee in an amount of \$3.90 per ton and would require \$2.50 of that fee after that date to be available for expenditure by the board, upon appropriation by the Legislature, for apportionment to jurisdictions, as specified.

(4) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

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This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. (a) The Legislature finds and declares both of 2 the following:

- (1) Since the enactment of the California Integrated Waste Management Act of 1989 (Division 30 (commencing with Section 40000) of the Public Resources Code), local governments and private industries have worked jointly to create an extensive material collection and recycling infrastructure and have implemented effective programs to achieve a statewide diversion rate above 50 percent.
- (2) Although the state now leads the nation in solid waste reduction and recycling, the state continues to dispose of more than 40 million tons of solid waste each year, which is more than the national average on a per capita basis. Additional efforts must be undertaken to divert more solid waste from disposal in order to conserve scarce natural resources.
- (b) The Legislature further finds and declares all of the following:
- (1) Approximately 64 percent of the state's solid waste disposal is from commercial sources, including commercial, industrial, construction, and demolition activities. In addition, 8 percent of the state's solid waste disposal is from multifamily residential housing that is often collected along with the commercial waste stream.
- (2) The state's local governments have made significant progress in reducing the amount of solid waste disposal from single-family residential sources that make up 28 percent of the state's disposal, but have faced more challenges in reducing disposal from the commercial and multifamily sources.
- (3) The disposal of commercial solid wastes harms natural resources, negatively impacts the state's environment, prevents materials from circulating in the state economy to produce jobs and new products, and contributes to global warming.

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(4) The state has long been a national and international leader in environmental stewardship efforts and mandating the diversion of solid waste away from disposal. Bold environmental leadership and a new approach are needed to divert commercial solid waste away from disposal.

- (5) By exercising a leadership role, the state will lead the business community toward a future in which the environment and the economy both grow stronger together by recycling materials, which creates new jobs, instead of burying resources, which exit the economy forever.
- (6) By requiring commercial recycling, the state will help businesses reduce costly disposal fees and reclaim valuable resources.
- (7) Solid waste diversion and disposal reduction requires the availability of adequate solid waste processing and composting capacity.
- (8) The existing network of public and private solid waste processing and composting facilities provides a net environmental benefit to the communities served, and represents a valuable asset and resource of this state, one that must be sustained and expanded to provide the additional solid waste processing capacity that will be required to achieve the additional solid waste diversion mandates expressed in Section 41780 of the Public Resources Code as amended by this act.
- (9) It is the intent of the Legislature to encourage the development of the additional solid waste processing and composting capacity that is needed to meet state objectives for decreasing solid waste disposal by identifying incentives for local governments to locate and approve new or expanded facilities that meet and exceed their capacity needs, and to recognize local agencies that make significant contributions to the state's overall solid waste reduction and recycling objectives through the siting of facilities for the processing and composting of materials diverted from the solid waste stream.
- (10) The provisions in existing law that confer broad discretion on local agencies to determine aspects of solid waste handling that are of local concern have significantly contributed to the statewide diversion rate exceeding 50 percent, and further progress toward decreasing solid waste disposal requires that this essential element of local control be preserved.

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(11) Accordingly, by setting in this act new statewide solid waste diversion requirements in Section 41780 of the Public Resources Code, new solid waste diversion targets in Section 41780.01 of the Public Resources Code, and new commercial waste recycling requirements in Section 42649 of the Public Resources Code, the Legislature does not intend to limit a right afforded to local governments pursuant to Section 40059 of the Public Resources Code, or to modify or abrogate in any manner the rights of a local government or solid waste enterprise with regard to a solid waste handling franchise or contract granted on 10 or before January 1, 2010.

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- SEC. 2. Section 41780 of the Public Resources Code is amended to read:
- 41780. (a) Each jurisdiction's source reduction and recycling element shall include an implementation schedule that shows both of the following:
- (1) For the initial element, the jurisdiction shall divert 25 percent of all solid waste by January 1, 1995, through source reduction, recycling, and composting activities.
- (2) Except as provided in Sections 41783 and 41784, for the first and each subsequent revision of the element, the jurisdiction shall divert 50 percent of all solid waste on and after January 1, 2000, through source reduction, recycling, and composting activities.
- (3) Except as provided in Sections 41783 and 41784, for each subsequent revision of the element, the jurisdiction shall divert 60 percent of all solid waste on or after January 1, 2015, through source reduction, recycling, and composting activities.
- (b) This part does not prohibit a jurisdiction from implementing source reduction, recycling, and composting activities designed to exceed these requirements.
- SEC. 3. Section 41780.01 is added to the Public Resources 32 33 Code, to read:
 - 41780.01. The board shall adopt policies, programs, and incentives to ensure that solid waste generated in this state is source reduced, recycled, or composted in accordance with the following schedule:
- (a) On and before January 1, 2015, ensure that 60 percent of all 38 solid waste generated is source reduced, recycled, or composted.

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(b) On or before January 1, 2020, and annually thereafter, ensure that 75 percent of solid waste generated is source reduced, recycled, and composted.

SEC. 4. Section 42649 is added to the Public Resources Code, to read:

- 42649. (a) The owner or operator of a business that contracts for solid waste services and generates more than four cubic yards of total solid waste and recyclable materials that are not solid waste per week shall arrange for recycling services, consistent with state or local laws or requirements, including a local ordinance or agreement, applicable to the collection, handling, or recycling of solid waste, to the extent that these services are offered and reasonably available from a local service provider.
- (b) On or before January 1, 2011, each city, county, solid waste authority, or other joint powers authority located within a county with a population of 200,000 or more shall adopt a commercial recycling ordinance that is consistent with this section.
- (c) A commercial recycling ordinance adopted pursuant to this section shall include, at a minimum, both of the following:
- (1) An enforceable requirement that a commercial waste generator take one of the following actions:
- (A) Source separate specified recyclable materials from solid waste and subscribe to a basic level of recycling service that includes the collection of those recyclable materials or specific provisions for authorized self-hauling.
- (B) Subscribe to an alternative type of recycling service, which may include mixed waste processing, that yields diversion results comparable to source separation.
 - (2) Educational, implementation, and enforcement provisions.
- (d) For the purposes of this section, "business" means a commercial entity operated by a firm, partnership, proprietorship, joint stock company, corporation, or association that is organized as a for-profit or nonprofit entity.
- (e) This section does not limit the authority of a local agency to adopt, implement, or enforce a local commercial recycling ordinance that is more stringent or comprehensive than the requirements of this section or limit the authority of a local agency in a county with a population of less than 200,000 to require commercial recycling.

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(f) This section does not modify or abrogate in any manner either of the following:

 (1) A franchise granted or extended by a city, county, or other local government agency on or before January 1, 2010.

- (2) A contract, license, or permit to collect solid waste previously granted or extended by a city, county, or other local government agency on or before January 1, 2010.
- (3) The existing right of a business to sell or donate their recyclable materials.
- (g) (1) When adopting an ordinance pursuant to this section, a local agency may consider the adequacy of areas for collecting and loading recyclable materials.
- (2) Notwithstanding paragraph (1), a local agency shall not consider the adequacy of areas for collecting and loading recyclable materials for purposes of determining noncompliance with this section at a development project, as defined pursuant to Section 42905, if the development project was approved by the local agency on or after September 1, 1994.
- SEC. 5. Section 48000 of the Public Resources Code is amended to read:
- 48000. (a) An operator of a disposal facility shall pay a fee quarterly to the State Board of Equalization that is based on the amount, by weight or volumetric equivalent, as determined by the board, of all solid waste disposed of at each disposal site.
- (b) On and after January 1, 2010, the amount of the fee shall equal three dollars and ninety cents (\$3.90) per ton.
- (c) The board and the State Board of Equalization shall ensure that all the fees for solid waste imposed pursuant to this section that are collected at a transfer station are paid to the State Board of Equalization in accordance with this article.
- (d) Notwithstanding Section 48001, on and after January 1, 2010, an amount of two dollars and fifty cents (\$2.50) of the fee imposed for each ton of solid waste disposed of at each disposal site shall be available to the board for expenditure pursuant to Section 48001.5.
- 36 SEC. 6. Section 48001.5 is added to the Public Resources Code, 37 to read:
- 48001.5. The fee revenues collected by the State Board of Equalization pursuant to subdivision (c) of Section 48000 shall be

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48001.5. The fee amount of two dollars and fifty cents (\$2.50) per ton of solid waste described in subdivision (d) of Section 48000 that is collected by the board shall be available to the board, upon appropriation by the Legislature, for expenditure by the board according to the following:

(a) Between January 1, 2010, and January 1, 2015, the fee revenue shall be apportioned on a per capita basis to jurisdictions for the expansion of source reduction, recycling, and composting programs, including residential recycling programs and commercial recycling programs, as well as the development of new and expanded recycling and composting infrastructure.

(b) On and after January 1, 2015, the fee revenues shall be apportioned on a per capita basis to jurisdictions that have achieved the diversion rate specified in paragraph (3) of subdivision (a) of Section 41780 for use pursuant to subdivision (a) of this section. For jurisdictions that have not reach the diversion rate required in paragraph (3) of subdivision (a) of Section 41780, the board shall expend the fee revenues to establish local programs to help the jurisdictions achieve the diversion rate required by paragraph (3) of subdivision (a) of Section 41780.

SEC. 7. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or level of service mandated by this act, within the meaning of Section 17556 of the Government Code.

No. 546

Introduced by Senator Lowenthal

February 27, 2009

An act to add Section 25250.29 to the Health and Safety Code, and to amend Sections 48100, 48620, 48623, 48624, 48631, 48632, 48645, 48650, 48651, 48652, 48653, 48656, 48660, 48660.5, 48661, 48662, and 48673 of, and to add Section 48620.2 to 48670, 48673, 48674, 48690, and 48691 of, to add Sections 48620.2 and 48651.5 to, and to repeal Sections 48633 and 48634 of, the Public Resources Code, relating to oil, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

SB 546, as amended, Lowenthal. Used oil.

(1) The California Oil Recycling Enhancement Act requires the California Integrated Waste Management Board to adopt a used oil recycling program that promotes and develops alternatives to the illegal disposal of used oil, and requires the program to include, among other things, a reporting, monitoring, and enforcement program to ensure that all laws relating to used oil are properly carried out. The act defines terms for its purposes, including "used oil hauler" and "used oil recycling facility." The act requires the board to certify or recertify a used oil recycling facility for which the board has received an inspection report, unless the board determines that the facility is engaged in a repeating or recurring pattern of noncompliance that poses a significant threat to public health and safety or the environment. If the board denies certification, it is authorized to subsequently certify a facility if it determines that the facility meets the standards for certification. Existing law requires a used oil recycling facility to report to the board for each

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quarter the amount of used oil received and the amount of recycled oil produced. A violation of the act is a crime.

This bill would revise the certification requirements to also require the board to certify or recertify a used oil recycling facility that is an out-of-state facility and for which the board has received a report from the Department of Toxic Substances Control that the out-of-state facility has demonstrated that the facility substantially meets specified federal requirements related to the management of used oil and recycles used lubricating oil to meet specified purity standards for recycled oil. The bill would require an out-of-state facility, as a condition of demonstrating that compliance, to enter into an agreement with the department to pay the department's full expenses for conducting related review and inspection costs. The bill would require an out-of-state facility that seeks certification to annually certify, in writing to the board and under penalty of perjury, that the facility substantially meets those specified federal requirements, thereby imposing a state-mandated local program by creating a new crime. The bill-would revise the quarterly reporting requirement to require a used oil recycling facility issued a specified permit to produce recycled oil and an out-of-state used oil recycling facility that is certified by the board to report to the board for each quarter the amount of used oil received and the amount of recycled oil produced.

The bill would revise the definitions of "used oil hauler" and "used oil recycling facility" to conform to those changes, and would define "rerefined oil" for purposes of the act.

(1) The California Oil Recycling Enhancement Act, administered by the California Integrated Waste Management Board, among other things, defines terms and establishes the used oil recycling program, consisting of a recycling incentive system, grants or loans to local governments and nonprofit entities for specified purposes related to used lubricating oil collection and recycling and stormwater pollution from used oil and oil byproducts, development and implementation of an information and education program to promote alternatives to the illegal disposal of used oil, and a reporting, monitoring, and enforcement program to ensure that laws relating to used oil are properly carried out. A violation of the act is a crime.

This bill would revise the definitions of "used oil hauler" and "used oil recycling facility," and define the term "rerefined oil," for purposes of the act, and would revise and recast the used oil recycling program, so that, among other things, it would no longer provide for loans, and

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it would provide for the development and implementation of an information and education program to promote methods to reduce the amounts of used oil generated and to promote environmentally preferable uses of recycled oil, including the use of rerefined oil in automotive and industrial lubricants. The bill would revise the purposes for which grants under the program may be made, including to promote the manufacture of rerefined lubricating oil, and would authorize grants additionally to be made to private entities.

(2) The act generally imposes a charge on oil manufacturers, payable to the board, in the amount of \$0.04 for every quart, or \$0.16 for every gallon, of lubricating oil sold or transferred in the state, or imported into the state for use in the state.

This bill would increase those amounts to \$0.06 and \$0.24, respectively, and would require the board, commencing in 2011, to adjust the base rate of the payment annually to reflect increases or decreases in the cost of living during the prior fiscal year.

(3) The act requires the board to pay a recycling incentive to every industrial generator, curbside collection program, and certified used oil collection center, for used lubricating oil if certain conditions apply, and to an electric utility, as defined, for certain used lubricating oil. Existing law requires the board to set the recycling incentive amount at not less than \$0.04 per quart, and authorizes the board to set the amount at a higher amount if the board determines that a higher amount is necessary to promote recycling of used lubricating oil and sufficient funds are available in the California Used Oil Recycling Fund.

This bill would revise the conditions applicable to used lubricating oil that must be met before the board is required to pay the recycling incentive, and would delete the requirement that the board pay the recycling incentive to an electric utility for certain used lubricating oil.

The bill additionally would require the board on and after January 1, 2014, to pay a rerefining incentive to certain recycling facilities that produce rerefined base lubricant meeting specified requirements. The bill would require the board, on or before January 2012, to consider whether to implement additional incentives that prioritize the highest and most beneficial uses of used lubricating oil.

The bill would require the board to increase the recycling incentive to not less than \$0.10 per quart and, on and after January 1, 2014, to set the rerefining incentive at \$0.02 per gallon, and would authorize the board to increase those amounts as specified if it determines that a higher amount is necessary to promote the collection and recycling

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of used lubricating oil or the rerefining of used lubricating oil, as applicable, and sufficient funds are available in the California Used

Oil Recycling Fund.

(4) The act requires the board to deposit the charges described in (2) above, civil penalties and fines paid pursuant to the act, and all other revenues received pursuant to the act, in the California Used Oil Recycling Fund, part of which is continuously appropriated to the board to pay recycling incentives, to provide a reserve for contingencies, to make specified payments for implementation of certain local used oil collection programs in a total amount equal to \$10,000,000 or one-half the amount remaining in the fund after specified expenditures are made, for certain grants and loans, and for reimbursement for certain disposal costs of contaminated used oil. The act authorizes money in the fund, upon appropriation by the Legislature, among other things, to be transferred to the Farm and Ranch Solid Waste Cleanup and Abatement Account in the General Fund, to pay costs associated with implementing and operating the farm and ranch solid waste cleanup and abatement grant program.

This bill would authorize the continuously appropriated moneys in the fund also to be used for rerefining incentives. The bill would increase the amount available for payments for implementation of local used oil collection programs to \$13,000,000 or one-half the amount remaining in the fund after specified expenditures are made, thereby making an appropriation, and would exempt the application and grant award process for these payments from a public meeting requirement, otherwise applicable to programs under the act. The bill would prohibit money in the California Used Oil Recycling Fund attributable to increasing or adjusting the charge on oil manufacturers described in (2) above from being transferred to the Farm and Ranch Solid Waste Cleanup

and Abatement Account.

(5) The act prohibits a used oil collection center from being eligible for the payment of recycling incentives until the board has certified the center and authorizes the board to cancel certification, after a public hearing, upon finding noncompliance with certification requirements. The act requires a center to reapply for certification every 2 years.

This bill instead would require a center to reapply for certification every 4 years and would eliminate the public hearing requirement for

cancellation of certification.

(6) Under the act, if the board finds that a shipment of used oil from a certified used oil collection center or a curbside collection program

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is contaminated by hazardous material and other specified requirements are met, the board, upon application of the center or program, is required to reimburse the center or program for the additional disposal cost of the used oil, subject to eligibility requirements and payment limitations.

This bill would include uncertified publicly funded used oil collection centers in small rural counties in those entities eligible to receive that reimbursement, and would modify the eligibility requirements and payment limitations.

(7) The act imposes certification requirements for used oil recycling facilities.

This bill would specify certification requirements for out-of-state used oil recycling facilities seeking certification, including requirements to make certain declarations under penalty of perjury. Because this would expand the application of a crime, it would impose a state-mandated local program. The bill would also would impose certification requirements on rerefiners of used oil.

- (8) The act imposes reporting requirements on industrial generators of used lubricating oil, used oil collection centers, and curbside collection programs, to be eligible for payment of a recycling incentive. This bill would revise those reporting requirements.
 - (9) This bill would make other related changes to the act.
- (10) Because a violation of the act is a crime, the bill would impose a state-mandated local program by, among other things, bringing rerefiners of used lubricating oil within the ambit of the act.

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(11) Existing law generally regulates persons who generate, receive, store, transfer, transport, treat, or recycle used oil. A violation of those requirements is a crime.

This bill would generally require used oil to be tested-an and analyzed by a laboratory accredited by the State Department of Public Health, to ensure that it meets specified criteria, before a load of used oil is shipped to a transfer facility, recycling facility, or facility located out of the state. The bill would require the testing and analysis to be accomplished by a registered hazardous waste transporter before acceptance at a transfer or recycling facility or shipment out of state, except as otherwise specified. The bill would require the person performing the test to maintain records of the test for at least 3 years and provide that the person is to be subject to audit and verification by the Department of Toxic Substances Control. The bill would require

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the registered hazardous waste transporter who is listed as the transporter on the Uniform Hazardous Waste Manifest used to ship used oil out of state to submit a report annually to the department containing information regarding shipment of used oil out of state. The bill would require the department to inspect transporters annually to verify compliance with these requirements, and to charge the transporter for any costs associated with the inspection. Because a violation of the used oil requirements would be a crime, the bill would impose a state-mandate state-mandated local program.

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(12) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no-yes. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

SECTION 1. Section 25250.29 is added to the Health and Safety Code, to read:

25250.29. (a) Except as provided in paragraph (2) of subdivision (b) and subdivision (g), before a load of used oil is shipped to a transfer facility, recycling facility, or facility located out of the state, the used oil shall be tested and analyzed by a laboratory accredited by the State Department of Public Health pursuant to Article 3 (commencing with Section 100825) of Chapter 4 of Part 1 of Division 101, to ensure that the used oil meets all of the following characteristics:

(1) A flashpoint above 100 degrees Fahrenheit.

(2) A polychlorinated biphenyls (PCB) concentration of less than 5 ppm.

(3) A concentration of total halogens of 1000 ppm or less, unless the presumption in subclause (I) of clause (v) of subparagraph (C) of paragraph (1) of subdivision (a) of Section 25250.1 has been rebutted pursuant to subclause (II) of clause (v) of subparagraph (C) of paragraph (1) of subdivision (a) of Section 25250.1.

19 (b) The testing and analysis required pursuant to subdivision 20 (a) shall be accomplished by a registered hazardous waste

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transporter prior to acceptance at a transfer facility or recycling facility, or shipment out of the state, except the transporter is not required to perform the testing and analysis if the transporter can do either of the following:

- (1) (A) Demonstrate that testing and analysis has been performed by the generator of the used oil prior to shipment.
- (B) Subparagraph (A) does not require the generator of the used oil to perform the testing and analysis required by this section.
- (2) Provide documentation that the testing will be performed by a transfer facility or a recycling facility issued a permit by the department pursuant to this chapter.
- (c) (1) A transporter shall not require a used oil collection center to test tanks or containers that contain only used lubricating oil or oil filters accepted from the public as a condition of accepting the oil for shipment.
- (2) A transporter shall not require a generator to test used oil as a condition of accepting that used oil for shipment.
- (3) This subdivision does not alter a generator's responsibility to comply with regulations adopted by the department that govern the operation of a generator, and a transporter shall not be required to transport untested used oil.
- (d) This section does not affect or limit a testing requirement that the department may impose on a used oil transfer facility or used oil recycling facility as a condition of a permit issued by the department, including, but not limited to, a test required pursuant to a facility's waste analysis plan.
- (e) The person performing a test required by subdivision (a) shall maintain records of tests performed for used oil for at least three years and is subject to audit and verification by the department.
- (f) The registered hazardous waste transporter who is listed as the transporter on the Uniform Hazardous Waste Manifest used to ship used oil out of state shall submit a report, on or before March 1 of each year, to the department, containing all of the following information for the preceding year:
 - (1) Total volume of used oil shipped out of state.
 - (2) Date of each shipment of used oil out of state.
- 38 (3) Uniform Hazardous Waste Manifest tracking number used 39 to ship used oil out of the state.

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1 (4) Volume of used oil shipped out of state listed on each 2 manifest.

(5) Information pertaining to the out-of-state facility to which the used oil was shipped, including the facility name, facility address, and facility EPA ID number.

- (6) Signed certification that all used oil shipped out of the state was analyzed and conformed to the requirements of subdivision (a), including identification of the accredited laboratory utilized to test and analyze the used oil shipment.
 - (7) Any other information that the department may require.
- (g) (1) This section does not apply to a load for shipment that consists exclusively of used lubricating oil accepted by a used oil collection center from the public, including, but not limited to, used lubricating oil accepted by a publicly funded certified or uncertified used oil collection center located in a small rural county.
- (2) This section does not require a generator to test used oil for dielectric oil derived from highly refined mineral oil used in oil filled electrical equipment. Nothing in this section exempts that oil from any testing requirement required by any other law.
- (3) This section does not prohibit the transportation of used oil to a facility located outside the state, or impose liability other than compliance with the requirements of this section upon, or in another way affect the liability of, a generator whose used oil is transported to a facility located outside the state.
- (h) The department shall inspect transporters annually to verify compliance with this section. The department shall charge the transporter for any costs, including indirect costs, associated with the inspection.
- SEĈ. 2. Section 48100 of the Public Resources Code is amended to read:
- 48100. (a) The Legislature hereby finds and declares that illegal disposal of solid waste on property owned by innocent parties is a longstanding problem needing attention and that grants provided under this chapter will support the cleanup of farm and ranch property.
- (b) The board shall establish a farm and ranch solid waste cleanup and abatement grant program for the purposes of cleaning up and abating the effects of illegally disposed solid waste pursuant to this chapter.

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(c) (1) The Farm and Ranch Solid Waste Cleanup and Abatement Account is hereby created in the General Fund and may be expended by the board, upon appropriation by the Legislature in the annual Budget Act, for the purposes of this chapter.

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- (2) The following funds shall be deposited into the account:
- (A) Money appropriated by the Legislature from the Integrated Waste Management Fund or the California Used Oil Recycling Fund to the board for the grant program, or from the California Tire Recycling Management Fund to the board for the purposes set forth in paragraph (10) of subdivision (j) (b) of Section 42889.
- (B) Notwithstanding Section 16475 of the Government Code, any interest earned on the money in the account.
- (3) The board may expend the money in the account for both of the following purposes:
- 16 (A) To pay the costs of implementing this chapter, which costs 17 shall not exceed 7 percent of the funds available for the grant 18 program.
 - (B) To make payments for grants authorized by this chapter.
 - (4) Upon authorization by the Legislature in the annual Budget Act, the sum of all funds transferred into the account from other funds or accounts shall not exceed one million dollars (\$1,000,000) annually.
 - (5) Notwithstanding-Except as provided in paragraph (2) of subdivision (c) of Section 48653, notwithstanding any other provision of law, the grant program shall be funded from the following funds:
 - (A) The Integrated Waste Management Fund.
- 29 (B) The California Tire Recycling Management Fund, for the 30 purposes set forth in paragraph (10) of subdivision—(j) (b) of 31 Section 42889.
 - (C) The California Used Oil Recycling Fund.
- (d) For purposes of this chapter, the following definitions shall apply:
- 15 (1) "Native American tribe" has the same meaning as tribe, as defined in subdivision (b) of Section 44201.
- 37 (2) "Public entity" means a city, county, or resource 38 conservation district.

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- SEC. 2.
- 1 SEC. 3. Section 48620.2 is added to the Public Resources Code, 2
- 3 to read:
- 48620.2. "Rerefined oil" means a lubricant base stock or oil 4 base that has been derived from used oil and meets all the following 5 6
 - (a) Processed using a series of mechanical or chemical methods, or both, including, but not limited to, vacuum distillation, followed by solvent refining or hydrotreating.
 - (b) Capable of meeting the Physical and Compositional Properties, in addition to the Contaminants and Toxicological Properties, as defined under the American Society for Testing and Materials (ASTM) D6074-99 standard.
 - (c) Processed into a material that has a quality level suitable for use in a finished lubricant.

SEC. 3.

- SEC. 4. Section 48623 of the Public Resources Code is amended to read:
- 48623. "Used oil hauler" means a hazardous waste transporter registered pursuant to Chapter 6.5 (commencing with Section 25100) of Division 20 of the Health and Safety Code who transports used oil to a used oil recycling facility certified pursuant to Article 7 (commencing with Section 48660), to a used oil storage facility, or to a used oil transfer facility, or to an out-of-state recycling facility registered with the board pursuant to subdivision (b) of Section 48662.

SEC. 4.

- SEC. 5. Section 48624 of the Public Resources Code is 28 29 amended to read:
 - 48624. "Used oil recycling-facility" facility," for purposes of this chapter, means a facility that produces recycled oil, as defined in Section 25250.1 of the Health and Safety Code, and is eligible for certification pursuant to is certified pursuant to Section 48662.
 - SEC. 6. Section 48631 of the Public Resources Code is amended to read:
- 35 48631. The used oil recycling program shall include, but is not 36 limited to, *all of* the following: 37
- (a) A recycling incentive system as described in Article 6 38 (commencing with Section 48650). 39
 - (b) Grants-or loans, as specified in Section 48632.

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(c) Development and implementation of an information and education program-for the promotion of to promote alternatives to the illegal disposal of used oil, methods to reduce the amounts of used oil generated, and environmentally preferable uses of recycled oil, including the use of rerefined oil in automotive and industrial lubricants.

- (d) A reporting, monitoring, and enforcement program to ensure that all statutes and regulations relating to used oil are properly
- SEC. 7. Section 48632 of the Public Resources Code is amended to read:
- 48632. The board may issue grants or loans pursuant to subdivision (b) of Section 48631 for only the following purposes:
- (a) To to local governments, nonprofit entities, and private entities, for providing collection and recycling opportunities for used lubricating oil-collection and filters, which that are in addition to those included in the local used oil collection programs adopted pursuant to Article 10 (commencing with Section 48690). Grants or loans under this subdivision section may also be for those purposes identified in subdivision (d)., but are not limited to, any of the following:
- (b) To nonprofit entities for projects, which may include one or more of the following programs or activities:

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- (a) Establishing used lubricating oil collection centers infrastructure and sustaining used oil collection opportunities.
- (2) Providing containers and other materials and supplies that the public can utilize in an environmentally sound manner to store used lubricating oil for pickup or return to a used oil collection
- (3) Obtaining equipment and establishing procedures to comply with federal, state, and local law regarding the collection, handling, and storage of used oil.
 - (4) For the purposes identified in subdivision (d).
- (c) For either or both of the following purposes: 35
- 36 (1)
- (b) Research, testing, and demonstration projects for collection technologies and to develop uses for products resulting from the recycling of used oil other new and innovative projects in used oil 40 ° management.

- (2) The purposes identified in subdivision (d).
- 2 (c) Developing uses for products resulting from the recycling 3 of used oil.
 - (d) (1) For education Education and mitigation projects relating to stormwater pollution from used oil and oil byproducts, including, but not limited to, use of storm drain inlet filter devices.
 - (2) A local government shall not receive a grant or loan pursuant to this section for any purpose identified in paragraph (1) unless the local government certifies that it has a stormwater management program that is approved by the appropriate California regional water quality control board and that the project approved for funding under paragraph (1) is consistent with that approved stormwater management program.
 - (e) Promoting the manufacture of rerefined lubricating oil. SEC. 8. Section 48633 of the Public Resources Code is

16 repealed.

- 48633. The grants to nonprofit organizations and governmental entities authorized by subdivisions (a) and (b) of Section 48632 may include grants to offset operational expenses.
- SEC. 9. Section 48634 of the Public Resources Code is repealed.
- 48634. In adopting the program required by this article, the board shall consider information developed pursuant to the Used Oil Collection Demonstration Grant Program Act of 1990 (Chapter 1.5 (commencing with Section 3475) of Division 3).
- SEC. 10. Section 48645 of the Public Resources Code is amended to read:
- 48645. Final-Except for payments made to local governments pursuant to paragraph (3) of subdivision (a) of Section 48653, final approval of applicant and project eligibility standards, scoring and evaluation processes, and awarding of loans or grants under this chapter shall be made in a public meeting of, and pursuant to a vote of, the board.
- a vote of, the board.
 SEC. 11. Section 48650 of the Public Resources Code is
 amended to read:
 - 48650. (a) Every oil manufacturer shall pay to the board, on or before the last day of the month following each quarter, an amount equal to four cents (\$0.04) six cents (\$0.06) for every quart, or sixteen cents (\$0.16) twenty-four cents (\$0.24) for every gallon, of lubricating oil sold or transferred in the state, or imported into

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the state for use in the state in that quarter. For lubricating oil sold by weight, a weight to volume conversion factor of 7.5 pounds per 2 gallon shall be used to determine the fee. Commencing in 2011, 3 4 the board shall adjust the base rate of the payment annually to reflect increases or decreases in the cost of living during the prior 5 fiscal year, as measured by the California Consumer Price Index 6 issued by the Department of Industrial Relations or a successor 7 agency. Except as provided in subdivision (b), no payment is 8 9 required for oil-which that meets any of the following:

- (1) Oil for which a payment has already been made to the board pursuant to this section.
 - (2) Oil exported or sold for export from the state.

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- (3) Oil sold for use in vessels operated in interstate or foreign
- (4) Oil imported into the state in the engine crankcase, transmission, gear box, or differential of an automobile, bus, truck, vessel, plane, train, or heavy equipment or machinery.
- (5) Bulk oil imported into, transferred in, or sold in the state to a motor carrier, as defined in Section 408 of the Vehicle Code, and used in a vehicle designated in subdivisions (a) and (b) of Section 34500 of the Vehicle Code.
- (6) The oil otherwise subject to payment pursuant to this subdivision has a volume of five gallons or less.
- (7) Oil sold as a finished lubricant containing 60 percent rerefined base lubricant.
- (b) If oil exempted from payment pursuant to subdivision (a) is subsequently sold or transferred for use, or is used, in this state, and the use does not qualify for exemption pursuant to subdivision (a), the entity-which that sells, transfers, or uses the oil for a purpose which that is not exempt from payment, shall make the payment specified in subdivision (a).
 - (e) This section shall become operative on January 1, 2000.
- SEC. 12. Section 48651 of the Public Resources Code is amended to read:
- 48651. (a) The board shall pay a recycling incentive pursuant to subdivision (a) of Section 48652 to every industrial generator, curbside collection program, and certified used oil collection center,
- for used lubricating oil collected from the public, or generated by 38 39
 - the certified used oil collection center or the industrial generator,

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and transported by a used oil hauler to the facilities specified in
 Section 48623. if either of the following conditions apply:

- (1) The used lubricating oil is transported by a used oil hauler to a used oil storage facility or to a used oil transfer facility that complies with subdivision (b), for the purpose of producing recycled oil.
- (2) The used lubricating oil is transported by a used oil hauler directly to an in-state used oil recycling facility that is certified pursuant to subdivision (a) of Section 48662, or to an out-of-state used oil recycling facility registered with the board pursuant to subdivision (b) of Section 48662, for the purpose of producing recycled oil.
- (b) The board shall pay a recycling incentive to an electric utility, as defined in Section 25108, for used lubricating oil generated and used by the electric utility for electrical generation if the electric utility's use of the used lubricating oil meets the requirements of subparagraph (C) of paragraph (2) of subdivision (d) of Section 25143.2 of the Health and Safety Code and the used oil is in compliance with the standards for recycled oil established in paragraph (3) of subdivision (a) of Section 25250.1 of the Health and Safety Code.
- (c)
 (b) A-person or entity that generates used industrial oil or a used oil storage facility or a used oil transfer facility that accepts used oil pursuant to paragraph (1) of subdivision (a) shall cause that oil to be transported by a used oil hauler to a-eertified used oil recycling facility certified pursuant to subdivision (a) of Section 48662 or to an out-of-state used oil recycling facility registered with the Environmental Protection Agency and operating in substantial compliance with applicable regulatory standards of the state in which the recycling facility is located registered with the board pursuant to subdivision (b) of Section 48662.
- SEC. 13. Section 48651.5 is added to the Public Resources Code, to read:
- 48651.5. (a) The board, with regard to promoting the recycling of used lubricating oil into rerefined oil, shall pay a rerefining incentive pursuant to subdivision (b) of Section 48652 if all of the following conditions are met:
- (1) The facility is an in-state or out-of-state recycling facility that is certified in accordance with subdivision (c) of Section 48662

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and produces rerefined base lubricant meeting the specifications of rerefined oil as defined in Section 48620.2.

- (2) The used oil was generated and collected within the state and prior to treatment or processing has been tested to meet the definition of used oil as specified in paragraph (1) of subdivision (a) of Section 25250.1 of the Health and Safety Code.
- (3) The facility submits to the board a completed used oil rerefining incentive payment claim in the form and manner that the board may prescribe.
- (b) To further promote the safe management of used oil, the board, using existing financial resources, shall identify and evaluate the most environmentally beneficial uses of used lubricating oil. On or before January 2012, the board shall consider whether to implement additional incentives pursuant to this section that prioritize the highest and most beneficial uses of used lubricating oil.
- SEC. 14. Section 48652 of the Public Resources Code is amended to read:
- 48652. (a) The board shall set the recycling incentive amount at not less than four cents (\$0.04) ten cents (\$0.10) per quart. The amount board may-be set the amount at an amount higher than four cents (\$0.04) ten cents (\$0.10) if the board determines that a higher amount is necessary to promote the collection and recycling of used lubricating oil and sufficient funds are available in the fund. The board shall not change the amount of the recycling incentive until at least one year has passed since the amount was last set. The board shall continue providing recycling incentives to certified used oil collection centers at the previous rate for one month after setting the recycling incentive at a different rate. The board shall not raise the recycling incentive amount unless it finds that the raise will not adversely affect funding required pursuant to Sections 48631, 48653, and 48660.5.
- (b) On and after January 1, 2014, the board shall set the rerefining incentive at two cents (\$0.02) per gallon. On and after January 1, 2015, the board may set the amount at an amount higher than two cents (\$0.02) per gallon if the board determines that a higher amount is necessary to promote rerefining of used lubricating oil and sufficient funds are available in the fund.
- (c) The board shall not change the amount of an incentive paid
 pursuant to this section until at least one year has passed since

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the amount was last set. The amount of an incentive paid by the board shall remain at the previous amount for one month after setting the incentive at a different amount. The board shall not raise the amount of an incentive paid or implement other incentive options pursuant to subdivision (b) of Section 48651.5 unless it finds that the increase will not adversely affect funding required pursuant to Sections 48631, 48653, and 48660.5.

SEC. 15. Section 48653 of the Public Resources Code is amended to read:

48653. The board shall deposit all amounts paid pursuant to Section 48650 by manufacturers, civil penalties, or and fines paid pursuant to this chapter, and all other revenues received pursuant to this chapter into the California Used Oil Recycling Fund, which is hereby created in the State Treasury. Notwithstanding Section 13340 of the Government Code, the money in the fund is to be appropriated solely as follows:

(a) Continuously appropriated to the board for expenditure for

the following purposes:

(1) To pay recycling incentives pursuant to Section 48651.

(2) To provide a reserve for contingencies, as may be available after making other payments required by this section, in an amount not to exceed one million dollars (\$1,000,000).

- (3) To make block grants payments for the implementation of local used oil collection programs adopted pursuant to Article 10 (commencing with Section 48690) to cities, based on the city's population, and counties, based on the population of the unincorporated area of the county, in a total annual amount equal to ten thirteen million dollars (\$10,000,000) (\$13,000,000) or half of the amount which that remains in the fund after the expenditures are made pursuant to paragraphs (1) to (3), inclusive, and (2) and subdivision (b), whichever amount is greater, multiplied by the fraction equal to the population of cities and counties which that are eligible for block grants payments pursuant to Section 48690, divided by the population of the state. The board shall use the latest population estimates of the state generated by the Population Research Unit of the Department of Finance in making the calculations required by this paragraph.
- (4) To implement Section 48660.5 in an amount not to exceed two hundred thousand dollars (\$200,000) annually.

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(5) (A) To implement subdivisions (b) and (c) of Section 48631 and Section 48632.

- (B) Grants pursuant to subdivision (b) of Section 48631 and Section 48632 shall be offered each fiscal year that commences in an odd-numbered year.
- (C) The allocation of funds to implement subdivisions (b) and (c) of Section 48631 and Section 48632 shall be at the discretion of the board to be determined in a public meeting, and pursuant to a vote, of the board.
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- (6) For expenditures pursuant to Section 48656.
- (b) The money in the fund may be expended by the board for the administration of this chapter and by the department for inspections and reports pursuant to Section 48661, only upon appropriation by the Legislature in the annual Budget Act.
- (c) The (1) Except as provided in paragraph (2), the money in the fund may be transferred to the Farm and Ranch Solid Waste Cleanup and Abatement Account in the General Fund, upon appropriation by the Legislature in the annual Budget Act, to pay the costs associated with implementing and operating the Farm and Ranch Solid Waste Cleanup and Abatement Grant Program established pursuant to Chapter 2.5 (commencing with Section 48100).
- (2) The money in the fund attributable to a charge increase or adjustment made or authorized by amendment of subdivision (a) of Section 48650 by the act adding this paragraph shall not be transferred to the Farm and Ranch Solid Waste Cleanup and Abatement Account.
- (d) Appropriations to the board to pay the costs necessary to administer this chapter, including implementation of the reporting, monitoring, and enforcement program pursuant to subdivision (d) of Section 48631, shall not exceed three million dollars (\$3,000,000) annually.
- 34 (e)
 - (d) The Legislature hereby finds and declares its intent that the sum of—two three hundred fifty thousand dollars—(\$250,000) (\$350,000) should be annually appropriated from the California Used Oil Recycling Fund in the annual Budget Act to the board, commencing with fiscal year 1996—97 2010—11, for the purposes of Section 48655 and to conduct those investigations and

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1 enforcement actions necessary to implement subdivision (b) of 2 Section 48651.

SEC. 16. Section 48656 of the Public Resources Code is amended to read:

48656. After all of the expenditures pursuant to Section 48653 have been made, notwithstanding paragraph (4) (6) of subdivision (a) of Section 48653, the balance remaining in the fund shall be available to the board for expenditure solely for the implementation of subdivisions (b) and (c) of Section 48631 and Sections 48632 and 48660.5. The board shall not expend more than two hundred thousand dollars (\$200,000) to implement Section 48660.5 and at least 40 percent of the money remaining in the fund shall be expended for the purposes of subdivision (a) of Section 48632, at least 10 percent shall be expended for the purposes of subdivision (b) of Section 48632, at least 20 percent shall be expended for the purposes of subdivision (c) of Section 48631, and at least 10, but not more than 15, percent shall be expended for the purposes of subdivision (c) of Section 48632 for incentives pursuant to Section 48651.5.

SEC. 17. Section 48660 of the Public Resources Code is amended to read:

48660. (a) No used oil collection center shall be eligible for the payment of recycling incentives until the board has certified that the center is in compliance with the requirements specified in subdivision (b). Before certification, the board may require the center to submit any information that the board determines is necessary to find that the center is in compliance with those requirements. A center shall reapply for certification every—two four years. The board may cancel the certification of a center if the board finds, after a public hearing, that the center is not, or has not been, in compliance with subdivision (b). The board may withhold the payment of recycling incentives for used lubricating oil collected by a center if the board finds that the center was not in compliance with subdivision (b) during the time in which the used lubricating oil was collected.

(b) To be eligible for certification by the board and for the payment of recycling incentives, the used oil collection center shall do all of the following:

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(1) (A) Accept used lubricating oil from the public at no charge during the hours between 8 a.m. and 8 p.m. that the entity operating as the center is open for business.

- (B) The board may approve alternative hours for the acceptance of used lubricating oil by an individual center if either of the following conditions is met:
- (i) The center accepts used lubricating oil for 12 continuous hours daily.
 - (ii) The center demonstrates that compliance with Section 279.31 of Title 40 of the Code of Federal Regulations prevents the center from complying with subparagraph (A).
- (2) Pay to-any a person, upon the person's request, an amount equal to the recycling incentive which that the center will receive for used lubricating oil brought to the center in containers by the person. Nothing in this chapter prohibits—any a person from donating used lubricating oil to a center. With the exception of centers that generate used lubricating oil by servicing motor vehicles, the The recycling incentive may be in the form of a credit that may be applied toward the purchase of goods or services offered by the center, as determined by the board. The credit shall be in the form of a voucher or coupon with a value of at least twice the incentive amount to be paid pursuant to Section 48652 and have no other limits for use, unless prescribed by the board.
- (3) Provide information to the board for informing the public of the center's acceptance of used lubricating oil.
- (4) Provide notice to the public, through onsite signs and periodic advertising in local media, of the center's acceptance of used lubricating oil from the public.
- (A) Onsite signs shall be of a design prescribed by the board and exterior signs shall be posted in a location that is easily visible from a public street.
- (B) A certified center shall post a combined symbolic and information exterior sign of at least two feet by three feet in size, or shall post an exterior symbolic sign of at least two feet by 18 inches in size. If the exterior symbolic sign is posted, the combined symbolic and informational sign shall be concurrently posted so that it is easily readable from the location where the used oil is received from the public. The exterior symbolic sign shall include the following words in a manner specified by the board: "Used Oil Collection Center."

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(C) The informational portion of the combined signs shall include the following words, in a manner specified by the board: "Used Oil Collection Center—Recycling Incentive Paid for Used Lubricating Oil in Containers During Business Hours from Members of the Public Who Change Their Own Oil."

(D)

(C) A center that does not accept used lubricating oil from the public during all of its business hours, but meets the requirements of paragraph (1), shall indicate on the exterior sign the hours when that used oil is accepted at no charge from the public and these hours shall be posted instead of the business hours.

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- (D) If local zoning ordinances prevent signs of a size consistent with this paragraph, the exterior symbolic sign shall be of the maximum allowable size.
- (c) Notwithstanding subdivision (b), a used oil collection center may refuse to accept used lubricating oil—which that has been contaminated in a manner other than that which would occur through normal use.
- (d) Notwithstanding subdivision (b), no a used oil collection center shall *not* knowingly accept used lubricating oil for which a payment has not been made pursuant to Section 48650.
- SEC. 18. Section 48660.5 of the Public Resources Code is amended to read:
- 48660.5. (a) If the board finds that a shipment of used oil from a certified used oil collection center—or, a curbside collection program, or an uncertified publicly funded used oil collection center in a small rural county is contaminated by hazardous materials in excess of that which generally occurs in normal use, which renders the used oil infeasible for recycling, and requires that the used oil be destroyed at a substantially higher cost than the cost generally to recycle used oil, the board shall, upon application by the used oil collection center or curbside collection program, reimburse the center or program for the additional disposal cost, subject to the eligibility requirements of subdivision (b), except as provided in subdivision (c).
- (b) A certified used oil collection center-or, curbside collection program, or uncertified publicly funded used oil collection center in a small rural county is eligible for reimbursement only if it demonstrates to the satisfaction of the board all of the following,

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except that paragraph (1) does not apply to a publicly funded used oil collection center in a small rural county:

- (1) The center or program has established procedures to ensure that the used oil it generates and accepts from the public will not be mixed with other hazardous wastes, especially halogenated and polychlorinated biphenyl-contaminated wastes. These procedures shall include, but not be limited to, instructing the public and employees that used oil shall not be mixed with other hazardous waste. The board shall not require a center or program to test used oil received from the public as part of these procedures.
- (2) The shipment contains not more than five gallons or pounds of contaminants combined, based on the contaminant concentrations and the total volume or weight of the shipment.
- (c) In—any a calendar year, a used oil collection center—or, curbside collection program, or uncertified publicly funded used oil collection center in a small rural county shall be reimbursed for not more than one shipment and for not more than five thousand dollars (\$5,000) in disposal costs for halogen-contaminated waste or not more than the actual net additional costs of disposing of polychlorinated biphenyl-contaminated wastes, subject to the availability of funds pursuant to Section 48656.
- SEC. 19. Section 48661 of the Public Resources Code is amended to read:
- 48661. (a) On and after July 1, 1992, the The department shall annually inspect used oil recycling facilities located in this state.
- (b) Within 135 days following inspection, the department shall submit a report to the board, describing all of the following:
- (1) Any violations of Chapter 6.5 (commencing with Section 25100) of Division 20 of the Health and Safety Code.
- (2) Any corrective actions ordered or agreed to by the department.
- (3) Progress by the facility in correcting violations identified in previous inspections.
- (c) In the report required by subdivision (b), the department shall specifically state whether any of the following occurred:
- (1) The department has identified violations of subdivision (c) of Section 25250.1 of the Health and Safety Code regarding achievement of minimum standards of purity for recycled oil.

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(2) The department has identified violations of regulations requiring financial responsibility assurance for liability, closure, and postclosure obligations.

(3) Where prior contamination has been identified, the facility has an approved corrective action plan and has not been found to

be in violation of its requirements.

(4) The department has identified violations that meet the criteria for class 1 violations, as defined in Section 66260.10 of Title 22 of the California Code of Regulations.

SEC. 5.

SEC. 20. Section 48662 of the Public Resources Code is amended to read:

48662. (a) The board shall certify or recertify a used oil recycling facility that meets either of the following requirements: located in this state and for which the board has received a report from the department pursuant to Section 48661, unless the board determines that the facility is engaged in a repeating or recurring pattern of noncompliance that poses a significant threat to public health and safety or the environment.

(b) The board shall certify or recertify an out-of-state recycling facility that receives used oil from a California generator to which a recycling incentive may be paid if both of the following

requirements are met:

- (1) The out-of-state used oil recycling facility registers with the board and declares, under penalty of perjury, that it is operating in substantial compliance with Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations. An out-of-state recycling facility registering with the board pursuant to this subdivision shall, upon request, provide the board or the department with a copy of any inspection report issued for the facility by, or any other enforcement related documents available to, the agency responsible for enforcing Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations at the facility.
- (2) The out-of-state used oil recycling facility declares, under penalty of perjury, to the board that used oil that it receives from a California generator to whom a recycling incentive may be paid is recycled to meet the purity standards for recycled oil, as defined in Section 48620. An out-of-state recycling facility registering with the board pursuant to this subdivision shall, upon request, provide

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the board or the department with a copy of records demonstrating that the used oil has been recycled to meet those purity standards.

(c) The board shall certify or recertify a rerefiner of used oil

that meets either of the following requirements:

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- (1) The used oil recycling facility located in this state is certified pursuant to subdivision (a) and produces rerefined base lubricant meeting the specifications for rerefined oil as defined in Section 48620.2.
- (2) The used oil recycling facility is an out-of-state facility certified under subdivision (b) that certifies annually in writing, under penalty of perjury, to the board that the facility produces rerefined base lubricant meeting the specifications for rerefined oil, as defined in Section 48620.2. An out of state recycling facility registering with the board pursuant to this subdivision shall, upon request, provide the board or the department with a copy of records demonstrating that the used oil has been recycled to meet the specifications for rerefined oil, as defined in Section 48620.2.
- (d) An out-of-state facility certified pursuant to subdivision (b) or (c) shall, upon a request by the board, be subject to audit by the department to verify the applicable requirements for certification.
- (e) Subdivision (d) does not require the department to inspect or prohibit the department from inspecting an out-of-state facility to determine whether the department is satisfied that the facility substantially meets the requirements for certification.
- (f) As a condition of compliance with and audit performed pursuant to subdivision (d), an out-of-state facility shall enter into an agreement with the department pursuant to Section 25201.9 of the Health and Safety Code to pay the department's full expenses of conducting the audit, including any inspection costs the department may incur in determining whether the facility meets the requirements for certification.
- (g) If the board denies certification to a facility subject to subdivision (a), (b), or (c), the board may subsequently certify the facility if the board determines that the facility meets the standards for certification.
- (1) The used oil recycling facility is located in this state and the board has received a report from the department pursuant to Section 48661, unless the board determines that the facility is engaged in

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a repeating or recurring pattern of noncompliance that poses a significant threat to public health and safety or the environment:

- (2) The used oil recycling facility is an out-of-state facility and the board receives a report from the department that the out-of-state facility has demonstrated to the satisfaction of the department that the facility substantially meets the requirements in Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations and recycles used lubricating oil to meet the purity standards for recycled oil, as specified in subparagraph (B) of paragraph (3) of subdivision (a) of Section 25250.1 of the Health and Safety Code.
- (b) If the board denies certification to a facility subject to this section, the board may subsequently certify the facility if it determines that the facility meets the standards for certification.
- (c) An out-of-state facility that seeks certification shall annually certify, in writing to the board, under penalty of perjury, that the facility substantially meets the requirements in Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations.
- (d) Paragraphs (1) and (2) of subdivision (a) do not require the department to inspect or prohibit the department from inspecting an out-of-state facility to determine whether the department is satisfied that the facility substantially meets the requirements in Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations and recycles used lubricating oil to meet the purity standards for recycled oil, as specified in subparagraph (B) of paragraph (3) of subdivision (a) of Section 25250.1 of the Health and Safety Code for recycled oil.
- (e) As a condition of demonstrating compliance pursuant to subdivision (a), a facility shall enter into an agreement with the department pursuant to Section 25201.9 of the Health and Safety Code to pay the department's full expenses for conducting the review and any inspection costs the department may incur in determining whether the facility substantially meets the requirements in Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations and whether the facility recycles used oil to meet the purity standards for recycled oil, as specified in subparagraph (B) of paragraph (3) of subdivision (a) of Section 25250.1 of the Health and Safety Code.

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SEC. 21. Section 48670 of the Public Resources Code is amended to read:

48670. (a) To be eligible for payment of a recycling incentive, an industrial generator of used lubricating oil, a used oil collection center, or a curbside collection program shall report to the board, for each quarter, the both of the following:

- (1) The amount of lubricating oil purchased and the amount of used lubricating oil that is transported to a certified used oil recycling facility, or to a used oil storage facility, or to a used oil transfer facility, or that is transported to an out-of-state recycling facility registered with the Environmental Protection Agency and permitted to operate by the applicable regulatory agency of the state in which the facility is located, or that is used to generate electricity pursuant to subdivision (b) of Section 48651. The registered with the board pursuant to subdivision (b) of Section 48662.
- (2) The amount of used lubricating oil collected from the public, for use in determining the recycling incentive payment, that is transported to a certified used oil recycling facility, to a used oil storage facility, or to a used oil transfer facility, or that is transported to an out-of-state recycling facility registered with the board pursuant to subdivision (b) of Section 48662. However, a certified collection center with service bays located in a small rural county shall be eligible for a recycling incentive based on 60 percent of the total oil recycled by collecting used oil from the public and servicing motor vehicles. If the center documents, in the form prescribed by the board, that the portion that resulted from public collection exceeds 60 percent of the total oil recycled, the center shall be eligible for the incentive payment based on the actual amount of used oil accepted from the public and recycled.
- (b) (1) The reports shall be submitted on or before the 45th day following each quarter, in the form and manner which that the board may prescribe, and shall include copies of manifests or modified manifest receipts from used oil haulers. The
- (2) The copies of manifests or modified manifest receipts required by paragraph (1) shall be signed by the generator of the used oil and shall specify the receiving used oil facility.
- (3) If the used oil was shipped to a facility located out of the state, the report also shall include testing and analysis data provided by the receiving facility documenting compliance with

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subdivision (a) of Section 25250.29 of the Health and Safety Code and that the used oil was recycled to meet the purity standards for recycled oil as defined in Section 48620.

(c) The board may delegate to the executive officer of the board the authority to accept reports submitted after the 45th day and to reduce, eliminate, or approve the amount of incentive fee to be paid due to the late submission of the report. The board may provide, by regulation, for a longer reporting period for industrial generators that generate less than 1,000 gallons of used oil annually.

SEC. 6.

SEC. 22. Section 48673 of the Public Resources Code is amended to read:

48673. (a) On and after January 1, 2010, a used oil recycling facility issued a permit by the department to produce recycled oil, as defined in Section 25250.1 of the Health and Safety Code, and an out-of-state used oil recycling facility that is certified by the board pursuant to Section 48662, shall report to the board for each quarter the amount of used oil received and the amount of recycled oil produced.

- 48673. (a) A used oil recycling facility registered with the board pursuant to Section 48662 shall report to the board for each quarter the amount of California used oil recycled and the resultant amount of recycled oil produced to meet the purity standards for recycled oil, as defined in Section 48620.
- (b) A facility subject to this section shall provide estimates, where feasible, of the amount that is used lubricating oil and the amount that is used industrial oil.
- (c) The reports required by this section shall be submitted on or before the last day of the month following each quarter, in the form and manner that the board may prescribe.
- SEC. 23. Section 48674 of the Public Resources Code is amended to read:
- 48674. After receiving a block grant payments pursuant to paragraph (4) (3) of subdivision (a) of Section 48653, each local government shall submit an annual a report to the board, on or before the date in the manner specified by the board, which that includes any amendments to the local used oil collection program adopted pursuant to Section 48690, a description of all measures

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taken to implement the program, and a description of how the block grant was payments were expended.

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SEC. 24. Section 48690 of the Public Resources Code is amended to read:

48690. A local government is eligible for a block grant payment pursuant to paragraph (3) of subdivision (a) of Section 48653, if it develops and submits a local used oil collection program to the board pursuant to Section 48691 and files a report pursuant to Section 48674. The board shall make a-grant payment to every local government that submits a program and files a report unless the board finds that the program or its implementation does not comply with criteria contained in this article. The board may make a block grant payment to another entity that will implement the program of a local government in lieu of making a block grant payment to that local government with the concurrence of that local government. If a local government does not implement a used oil collection program and chooses not to accept the payment pursuant to paragraph (3) of subdivision (a) of Section 48653, the board may allocate that local government's payment to another local government that commits to implementing a used oil collection program pursuant to Section 48691 and serving the residents of the nonparticipating local government.

SEC. 25. Section 48691 of the Public Resources Code is amended to read:

- 48691. (a) A local used oil collection program shall provide for used lubricating oil collection by either of the following or a combination of the two:
- (1) Ensuring that at least one certified used oil collection center is available for every 100,000 residents not served by curbside used oil collection, which that accepts oil from the public at no charge, at least 20 hours each week, on four days each week, of which three hours each week are outside the weekday hours of 8 a.m. through 5:30 p.m.
 - (2) Providing used oil curbside collection at least once a month.
- (b) A local used oil collection program shall include a public education program—which shall inform that informs the public of locally available used oil recycling opportunities.
- (c) A local government may implement its used oil collection program in conjunction with other similar programs in order to improve used oil recycling efficiency.

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(d) (1) A local government that has implemented the used oil collection and education elements of subdivisions (a) and (b) may also include, in the local used oil collection program, provisions for the mitigation and the collection of oil and oil byproducts, including other solid waste that may be mixed with oil or oil byproducts from storm water stormwater runoff, including devices to capture that storm water stormwater runoff, such as the use of storm drain inlet filter devices.

(2) A local government shall not receive a block grant payment pursuant to Section 48690 for the purposes identified pursuant to paragraph (1) unless the local government certifies that it has a storm water stormwater management program that is approved by the appropriate California regional water quality control board and that the provisions in the local used oil collection program approved for funding under paragraph (1) are consistent with that approved storm water stormwater management program.

SEC. 7.

SEC. 26. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California Constitution.

AMENDED IN ASSEMBLY MAY 11, 2009 AMENDED IN ASSEMBLY MAY 4, 2009 AMENDED IN ASSEMBLY APRIL 14, 2009

CALIFORNIA LEGISLATURE-2009-10 REGULAR SESSION

ASSEMBLY BILL

No. 907

Introduced by Assembly Member Chesbro

February 26, 2009

An act to amend Sections 48100, 48623, 48631, 48632, 48645, 48650, 48651, 48652, 48653, 48656, 48660, 48660.5, 48662, 48670, 48673, 48674, 48690, and 48691 of, to add Sections 48620.2 and 48651.5 to, and to repeal Sections 48633 and 48634 of, the Public Resources Code, relating to oil, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 907, as amended, Chesbro. California Oil Recycling Enhancement Act: rerefined oil.

(1) The California Oil Recycling Enhancement Act, administered by the California Integrated Waste Management Board, among other things, defines terms and establishes the used oil recycling program, consisting of a recycling incentive system, grants or loans to local governments and nonprofit entities for specified purposes related to used lubricating oil collection and recycling and stormwater pollution from used oil and oil byproducts, development and implementation of an information and education program to promote alternatives to the illegal disposal of used oil, and a reporting, monitoring, and enforcement program to ensure that laws relating to used oil are properly carried out. A violation of the act is a crime.

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This bill would define the term "rerefined oil" and revise the definition of "used oil hauler" for purposes of the act, and would revise and recast the used oil recycling program, so that, among other things, it would no longer provide for loans, and it would provide for the development and implementation of an information and education program to promote methods to reduce the amounts of used oil generated and to promote the use of rerefined oil in automotive and industrial lubricants. The bill would revise the purposes for which grants under the program may be made and would authorize grants additionally to be made to private entities.

(2) The act generally requires every oil manufacturer to pay to the board an amount equal to \$0.04 for every quart, or \$0.16 for every gallon, of lubricating oil sold or transferred in the state, or imported into the state for use in the state.

This bill would increase those amounts to \$0.06 per quart and \$0.24 per gallon, would authorize the board to adjust the fee annually, as specified, and would exempt from the payment of the fee oil sold as finished lubricant containing 100% rerefined base lubricant.

(3) The act requires the board to pay a recycling incentive to every industrial generator, curbside collection program, and certified used oil collection center, for used lubricating oil if certain conditions apply, and to an electric utility, as defined, for certain used lubricating oil. Existing law requires the board to set the recycling incentive amount at not less than \$0.04 per quart, and authorizes the board to set the amount at a higher amount if the board determines that a higher amount is necessary to promote recycling of used lubricating oil and sufficient funds are available in the California Used Oil Recycling Fund.

This bill would revise the conditions applicable to used lubricating oil that must be met before the board is required to pay the recycling incentive, and would delete the requirement that the board pay the recycling incentive to an electric utility for certain used lubricating oil.

The bill additionally would require the board to pay a rerefining incentive to certain recycling facilities that produce rerefined base lubricant meeting specified requirements. The bill would require the board, on or before January 1, 2012, to consider whether to implement additional incentives that prioritize the highest and most beneficial uses of used lubricating oil.

The bill would require the board to increase the recycling incentive to not less than \$0.10 per quart and to set the rerefining incentive at not less than \$0.02 per quart, and would authorize the board to increase

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those amounts if it determines that a higher amount is necessary to promote the collection and recycling of used lubricating oil or the rerefining of used lubricating oil, as applicable, and sufficient funds are available in the California Used Oil Recycling Fund.

(4) The act requires the board to deposit the charges described in (2) above, civil penalties and fines paid pursuant to the act, and all other revenues received pursuant to the act, in the California Used Oil Recycling Fund, part of which is continuously appropriated to the board to pay recycling incentives, to provide a reserve for contingencies, to make specified payments for implementation of certain local used oil collection programs in a total amount equal to \$10,000,000 or one-half the amount remaining in the fund after specified expenditures are made, for certain grants and loans, and for reimbursement for certain disposal costs of contaminated used oil. The act authorizes money in the fund, upon appropriation by the Legislature, among other things, to be transferred to the Farm and Ranch Solid Waste Cleanup and Abatement Account in the General Fund, to pay costs associated with implementing and operating the farm and ranch solid waste cleanup and abatement grant program.

This bill would increase the amount available for payments for implementation of local used oil collection programs to \$13,000,000, thereby making an appropriation. The bill would prohibit money in the California Used Oil Recycling Fund attributable to increasing or adjusting the charge on oil manufacturers described in (2) above from being transferred to the Farm and Ranch Solid Waste Cleanup and Abatement Account.

(5) The act prohibits a used oil collection center from being eligible for the payment of recycling incentives until the board has certified the center. Certification eligibility includes compliance with public notice and operational requirements. The act requires a center to reapply for certification every 2 years.

This bill instead would require a center to reapply for certification every 4 years and would revise the certification eligibility requirements.

(6) Under the act, if the board finds that a shipment of used oil from a certified used oil collection center or a curbside collection program is contaminated by hazardous material and other specified requirements are met, the board, upon application of the center or program, is required to reimburse the center or program for the additional disposal cost of the used oil, subject to eligibility requirements and payment limitations.

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This bill would include uncertified publicly funded used oil collection centers in small rural counties in those entities eligible to receive that reimbursement, and would modify the eligibility requirements and payment limitations.

(7) The act imposes certification requirements for used oil recycling

facilities.

This bill also would impose certification requirements on rerefiners of used oil. The bill would require certain out-of-state recycling facilities to make specified certifications of compliance with certain federal and state laws, thereby imposing a state-mandated local program, by creating a new crime.

(8) The act imposes reporting requirements on industrial generators of used lubricating oil, used oil collection centers, and curbside collection programs, to be eligible for payment of a recycling incentive.

This bill would revise those reporting requirements.

(9) This bill would make other related changes to the act.

- (10) Because a violation of the act is a crime, the bill would impose a state-mandated local program by, among other things, bringing rerefiners of used lubricating oil within the ambit of the act.
- (11) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- SECTION 1. Section 48100 of the Public Resources Code is 2 amended to read:
- 48100. (a) The Legislature hereby finds and declares that 3 illegal disposal of solid waste on property owned by innocent 4 parties is a longstanding problem needing attention and that grants provided under this chapter will support the cleanup of farm and 7 ranch property.
- (b) The board shall establish a farm and ranch solid waste 8 cleanup and abatement grant program for the purposes of cleaning 9 up and abating the effects of illegally disposed solid waste pursuant 10

to this chapter. 11

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(c) (1) The Farm and Ranch Solid Waste Cleanup and Abatement Account is hereby created in the General Fund and may be expended by the board, upon appropriation by the Legislature in the annual Budget Act, for the purposes of this chapter.

- (2) The following funds shall be deposited into the account:
- (A) Money appropriated by the Legislature from the Integrated Waste Management Fund or the California Used Oil Recycling Fund to the board for the grant program, or from the California Tire Recycling Management Fund to the board for the purposes set forth in paragraph (10) of subdivision (i) (b) of Section 42889.
- (B) Notwithstanding Section 16475 of the Government Code, any interest earned on the money in the account.
- (3) The board may expend the money in the account for both of the following purposes:
- (A) To pay the costs of implementing this chapter, which costs shall not exceed 7 percent of the funds available for the grant program.
 - (B) To make payments for grants authorized by this chapter.
- (4) Upon authorization by the Legislature in the annual Budget Act, the sum of all funds transferred into the account from other funds or accounts shall not exceed one million dollars (\$1,000,000) annually.
- (5) Notwithstanding Except as provided in paragraph (2) of subdivision (c) of Section 48653 and notwithstanding any other provision of law, the grant program shall be funded from the following funds:
 - (A) The Integrated Waste Management Fund.
- (B) The California Tire Recycling Management Fund, for the purposes set forth in paragraph (10) of subdivision—(j) (b) of Section 42889.
 - (C) The California Used Oil Recycling Fund.
- (d) For purposes of this chapter, the following definitions shall apply:
- 35 (1) "Native American tribe" has the same meaning as tribe, as defined in subdivision (b) of Section 44201.
- 37 (2) "Public entity" means a city, county, or resource 38 conservation district.

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SECTION 1.

- 2 SEC. 2. Section 48620.2 is added to the Public Resources Code, 3 to read:
- 4 48620.2. "Rerefined oil" means a lubricant base stock or oil base that has been derived from used oil and meets all the following criteria:
 - (a) Processed using a series of mechanical or chemical methods, or both, including, but not limited to, vacuum distillation, followed by solvent refining or hydrotreating.
 - (b) Capable of meeting the Physical and Compositional Properties, in addition to the Contaminants and Toxicological Properties, as defined under the American Society for Testing and Materials (ASTM) D6074-99 standard.
 - (c) Processed into a material that has a quality level suitable for use in a finished lubricant.

SEC. 2.

- SEC. 3. Section 48623 of the Public Resources Code is amended to read:
- 48623. "Used oil hauler" means a hazardous waste hauler registered pursuant to Chapter 6.5 (commencing with Section 25100) of Division 20 of the Health and Safety Code who transports used oil to a used oil recycling facility certified pursuant to Article 7 (commencing with Section 48660), to a used oil storage facility, to a used oil transfer facility, or to an out-of-state recycling facility registered with the board to be operating in substantial compliance with Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations.

SEC. 3.

- SEC. 4. Section 48631 of the Public Resources Code is amended to read:
- 48631. The used oil recycling program shall include, but is not
 limited to, all of the following:
 - (a) A recycling incentive system as described in Article 6 (commencing with Section 48650).
 - (b) Public and private, including, but not limited to, grants and contracts, between the board and local governments, nonprofit entities, and private entities for the purposes specified in Section 48632.
- 39 (c) Development and implementation of an information and 40 education program to promote safe and proper used oil collection

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and treatment methods, methods to reduce used oil generation, and advances in new and existing technologies, including, but not limited to, use of rerefined oil in automotive and industrial lubricants.

(d) A reporting, monitoring, and enforcement program to ensure that all statutes and regulations relating to used oil are properly carried out.

SEC. 4:

- SEC. 5. Section 48632 of the Public Resources Code is amended to read:
- 48632. The board may, pursuant to subdivision (b) of Section 48631, issue grants to or contract with local governments, nonprofit entities, and private entities, for any of the following purposes:
- (a) Providing and maintaining collection and recycling opportunities for used lubricating oil and filters that are in addition to those included in the local used oil collection programs adopted pursuant to Article 10 (commencing with Section 48690).
- (b) Research, testing, and demonstration projects for in-service uses, collection technologies, and end-of-life used oil management.
- (c) Developing uses and markets for low environmental impact products resulting from the recycling of used oil, including, but not limited to, promoting the manufacture of rerefined lubricating oil.
- (d) Product advancements and developments in lubricating oil resulting from, but not limited to, new requirements or technologies in fuel efficiency and performance, synthetic or biobased lubricants, alternative fuels, and methods to extend lubricating oil life.
- (e) Education and mitigation projects relating to stormwater pollution and its impacts on receiving waters, soils, and oceans.
- (f) A local government shall not receive a grant or contract pursuant to this section for any purpose identified in subdivision (e) unless the local government certifies that it has a stormwater management program that is approved by the appropriate California regional water quality control board and that the project approved for funding under subdivision (e) is consistent with that approved stormwater management program.
- (g) An information and education program pursuant to subdivision (c) of Section 48631.

SEC. 5. Section 48633 of the Public Resources Code is SEC. 6. repealed. SEC. 6. Section 48634 of the Public Resources Code is SEC. 7. repealed. SEC: 7. Section 48645 of the Public Resources Code is SEC. 8. amended to read: 48645. Except for payments made to local governments

48645. Except for payments made to local governments pursuant to paragraph (3) of subdivision (a) of Section 48653, final approval of applicant and project eligibility standards, scoring and evaluation processes, and awarding of grants under this chapter shall be made in a public meeting of, and pursuant to a vote of, the board.

SEC. 8.

SEC. 9. Section 48650 of the Public Resources Code is amended to read:

48650. (a) Every oil manufacturer shall pay to the board, on or before the last day of the month following each quarter, an amount equal to six cents (\$0.06) for every quart, or twenty-four cents (\$0.24) for every gallon, of lubricating oil sold or transferred in the state, or imported into the state for use in the state in that quarter. For lubricating oil sold by weight, a weight to volume conversion factor of 7.5 pounds per gallon shall be used to determine the fee. The board may adjust the fee not more than once annually to reflect increases or decreases in the cost-of-living index during the prior fiscal year as measured by the California Consumer Price Index issued by the Department of Industrial Relations or a successor agency. Except as provided in subdivision (b), no payment is required for oil that meets any of the following:

(1) Oil for which a payment has already been made to the board pursuant to this section.

(2) Oil exported or sold for export from the state.

- (3) Oil sold for use in vessels operated in interstate or foreign commerce.
- (4) Oil imported into the state in the engine crankcase, transmission, gear box, or differential of an automobile, bus, truck, vessel, plane, train, or heavy equipment or machinery.

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- (5) Bulk oil imported into, transferred in, or sold in the state to a motor carrier, as defined in Section 408 of the Vehicle Code, and used in a vehicle designated in subdivisions (a) and (b) of Section 34500 of the Vehicle Code.
- (6) The oil otherwise subject to payment pursuant to this subdivision has a volume of five gallons or less.
- (7) Oil sold as a finished lubricant containing 100 percent rerefined base lubricant.
- (b) If oil exempted from payment pursuant to subdivision (a) is subsequently sold or transferred for use, or is used, in this state, and the use does not qualify for exemption pursuant to subdivision (a), the entity that sells, transfers, or uses the oil for a purpose that is not exempt from payment, shall make the payment specified in subdivision (a).

SEC. 9.

- SEC. 10. Section 48651 of the Public Resources Code is amended to read:
- 48651. (a) The board shall pay a recycling incentive pursuant to subdivision (a) of Section 48652 to every industrial generator, curbside collection program, and certified used oil collection center, for used lubricating oil collected from the public or generated by the industrial generator, if either of the following conditions apply:
- (1) The used lubricating oil is transported by a used oil hauler to a used oil storage facility or to a used oil transfer facility.
- (2) The used lubricating oil is transported by a used oil hauler directly to an in-state used oil recycling facility that is certified pursuant to subdivision (a) of Section 48662, or to an out-of-state used oil recycling facility registered pursuant to subdivision (b) of Section 48662 or certified pursuant to subdivision (c) of Section 48662.
- (b) A used oil storage facility or a used oil transfer facility that accepts used oil pursuant to paragraph (1) of subdivision (a) shall cause that oil to be transported by a used oil hauler to a used oil recycling facility certified pursuant to subdivision (a) of Section 48662 or to an out-of-state used oil recycling facility registered pursuant to subdivision (b) of Section 48662 or certified pursuant to subdivision (c) of Section 48662.

SEC. 10.

39 SEC. 11. Section 48651.5 is added to the Public Resources 40 Code, to read:

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- 48651.5. (a) The board, with regard to promoting the recycling of used lubricating oil into rerefined oil, shall pay a rerefining incentive pursuant to subdivision (b) of Section 48652 if all of the following conditions are met:
- (1) The facility is an in-state or out-of-state recycling facility that is certified in accordance with subdivision (c) of Section 48662 and produces rerefined base lubricant meeting the specifications of rerefined oil as defined in Section 48620.2.
- (2) The used oil was generated and collected within the state and prior to treatment or processing has been tested to meet the definition of used oil as specified in paragraph (1) of subdivision (a) of Section 25250.1 of the Health and Safety Code.
- (3) The facility submits to the board a completed used oil rerefining incentive payment claim in the form and manner that the board may prescribe.
- (b) To further promote the safe management of used oil, the board, using existing financial resources, shall identify and evaluate the most environmentally beneficial uses of used lubricating oil. On or before January 1, 2012, the board shall consider whether to implement additional incentives pursuant to this section that prioritize the highest and most beneficial uses of used lubricating oil.

SEC. 11.

- SEC. 12. Section 48652 of the Public Resources Code is amended to read:
- 48652. (a) The board shall set the recycling incentive at not less than ten cents (\$0.10) per quart. The board may set the amount at an amount higher than ten cents (\$0.10) if the board determines that a higher amount is necessary to promote the collection and recycling of used lubricating oil and sufficient funds are available in the fund.
- (b) The board shall set the rerefining incentive at not less than two cents (\$0.02) per quart. The board may set the amount at an amount higher than two cents (\$0.02) per quart if the board determines that a higher amount is necessary to promote rerefining of used lubricating oil and sufficient funds are available in the fund.
- (c) The board shall not change the amount of an incentive paid pursuant to this section until at least one year has passed since the amount was last set. The amount of an incentive paid by the board

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shall remain at the previous amount for one month after setting the incentive at a different amount. The board shall not raise the amount of an incentive paid or implement other incentive options pursuant to subdivision (b) of Section 48651.5 unless it finds that the raise will not adversely affect funding required pursuant to Sections 48631, 48653, and 48660.5.

SEC. 12.

SEC. 13. Section 48653 of the Public Resources Code is amended to read:

48653. The board shall deposit all amounts paid pursuant to Section 48650 by manufacturers, civil penalties, and fines paid pursuant to this chapter, and all other revenues received pursuant to this chapter into the California Used Oil Recycling Fund, which is hereby created in the State Treasury. Notwithstanding Section 13340 of the Government Code, the money in the fund is to be appropriated solely as follows:

- (a) Continuously appropriated to the board for expenditure for the following purposes:
 - (1) To pay recycling incentives pursuant to Section 48651.
- (2) To provide a reserve for contingencies, as may be available after making other payments required by this section, in an amount not to exceed one million dollars (\$1,000,000).
- (3) To make payments for the implementation of local used oil collection programs adopted pursuant to Article 10 (commencing with Section 48690) to cities, based on the city's population, and counties, based on the population of the unincorporated area of the county. Notwithstanding subdivision (b) of Section 48656, the total annual amount shall equal thirteen million dollars (\$13,000,000), except that the board may issue the payments as follows, if sufficient funds are not available in the fund:
- (A) (i) One-half of the amount that remains in the fund after the expenditures are made pursuant to paragraphs (1) and (2) and subdivision (b).
- (ii) The board may utilize additional amounts from the fund up to, but not exceeding, thirteen million dollars (\$13,000,000).
- (B) Pursuant to paragraph (2) of subdivision (d) of Section 48691, it is the intent of this paragraph that at least three million dollars (\$3,000,000) be made available specifically for used oil filter collection and recycling programs.

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(C) Payments shall be determined by multiplying the total annual amount by the fraction equal to the population of cities and counties that are eligible for payments pursuant to Section 48690, divided by the population of the state. The board shall use the latest population estimates of the state generated by the Population Research Unit of the Department of Finance in making the calculations required by this paragraph.

(4) To implement Section 48660.5, in an amount not to exceed two hundred thousand dollars (\$200,000) annually.

(5) For expenditures pursuant to Section 48656.

(b) The money in the fund may be expended by the board for the administration of this chapter and by the department for inspections and reports pursuant to Section 48661, only upon appropriation by the Legislature in the annual Budget Act.

- (c) (1) Except as provided in paragraph (2), the money in the fund may be transferred to the Farm and Ranch Solid Waste Cleanup and Abatement Account in the General Fund, upon appropriation by the Legislature in the annual Budget Act, to pay the costs associated with implementing and operating the Farm and Ranch Solid Waste Cleanup and Abatement Grant Program established pursuant to Chapter 2.5 (commencing with Section 48100).
- (2) The money in the fund attributable to a charge increase or adjustment made or authorized in an amendment to subdivision (a) of Section 48650 by the measure adding this paragraph shall not be transferred to the Farm and Ranch Solid Waste Cleanup and Abatement Account.
- (d) Appropriations to the board to pay the costs necessary to administer this chapter shall not exceed three million dollars (\$3,000,000) annually.
- (e) The Legislature hereby finds and declares its intent that three hundred fifty thousand dollars (\$350,000) should be annually appropriated from the California Used Oil Recycling Fund in the annual Budget Act to the board, commencing with fiscal year 2010–11, for the purposes of Section 48655 and to conduct those investigations and enforcement actions necessary to implement subdivision (b) of Section 48651.

SEC. 13.

SEC. 14. Section 48656 of the Public Resources Code is amended to read:

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48656. After all of the expenditures pursuant to Section 48653 have been made, notwithstanding paragraph (5) of subdivision (a) of Section 48653, the balance remaining in the fund shall be available to the board for the following purposes:

- (a) The implementation of subdivisions (b) and (c) of Section 48631 and Section 48651.5, subject to both of the following requirements:
- (1) The allocation of funds to implement subdivisions (b) and (c) of Section 48631 shall be at the discretion of the board to be determined annually in a public meeting and pursuant to a vote of the board.
- (2) The board shall pay rerefining incentives pursuant to Section 48651.5 provided sufficient funds are available in the fund.
- (b) Annual revenues left unspent in excess of one million dollars (\$1,000,000) shall be allocated pursuant to paragraph (3) of subdivision (a) of Section 48653 for local collection programs adopted pursuant to Article 10 (commencing with Section 48690). SEC. 14.
- SEC. 15. Section 48660 of the Public Resources Code is amended to read:
- 48660. (a) No used oil collection center shall be eligible for the payment of recycling incentives until the board has certified that the center is in compliance with the requirements in subdivision (b). Before certification, the board may require the center to submit any information that the board determines is necessary to find that the center is in compliance with those requirements. A center shall reapply for certification every four years. The board may cancel the certification of a center if the board finds that the center is not, or has not been, in compliance with subdivision (b). The board may withhold the payment of recycling incentives for used lubricating oil collected by a center if the board finds that the center was not in compliance with subdivision (b) during the time in which the used lubricating oil was collected.
- (b) To be eligible for certification by the board and for the payment of recycling incentives, the used oil collection center shall do all of the following:
- (1) Accept used lubricating oil from the public at no charge during the hours that the entity operating as the center is open for business.

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1 (2) Pay to a person, at his or her request, an amount equal to the recycling incentive that the center will receive for used lubricating oil brought to the center in containers by the person. Nothing in this chapter prohibits a person from donating used lubricating oil to a center. The recycling incentive may be in the form of a credit that may be applied toward the purchase of goods or services offered by the center, as determined by the board. The credit shall be in the form of a voucher or coupon with a value of at least twice the incentive amount to be paid pursuant to Section 48652 and have no other limits for use, unless prescribed by the board.

- (3) Provide information to the board for informing the public of the center's acceptance of used lubricating oil.
- (4) Provide notice to the public of the center's acceptance of used lubricating oil from the public through periodic advertising in local media and onsite signs that meet the following requirements:
- (A) Onsite signs shall be of a design and specification prescribed by the board and shall state that the center is certified by the state and collects used oil from the public at no charge.
- (B) A certified center shall post an exterior sign of a design and specification prescribed by the board in a location that is easily visible from a public street. In addition, the certified center shall post an informational sign of a design and specification prescribed by the board so that it is easily readable from the location where the used oil is received from the public.
- (C) If local zoning ordinances prevent signs of a size consistent with this paragraph, the exterior symbolic sign shall be of the maximum allowable size.
- (c) Notwithstanding subdivision (b), a used oil collection center may refuse to accept used lubricating oil that has been contaminated in a manner other than that which would occur through normal use.
- (d) Notwithstanding subdivision (b), a used oil collection center shall not knowingly accept used lubricating oil for which a payment has not been made pursuant to Section 48650.

SEC. 15.

SEC. 16. Section 48660.5 of the Public Resources Code is amended to read:

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48660.5. (a) If the board finds that a shipment of used oil from a certified used oil collection center, curbside collection program, or an uncertified publicly funded used oil collection center in a small rural county is contaminated by hazardous materials in excess of that which generally occurs in normal use, which renders the used oil infeasible for recycling, and requires that the used oil be destroyed at a substantially higher cost than the cost generally to recycle used oil, the board shall, upon application by the used oil collection center or curbside collection program, reimburse the center or program for the additional disposal cost, subject to the eligibility requirements of subdivision (b), except as provided in subdivision (c).

- (b) A certified used oil collection center, curbside collection program, or an uncertified publicly funded used oil collection center in a small rural county is eligible for reimbursement only if it demonstrates to the satisfaction of the board all of the following, except that paragraph (1) does not apply to a publicly funded used oil collection center in a small rural county:
- (1) The center or program has established procedures to ensure that the used oil it generates and accepts from the public will not be mixed with other hazardous wastes, especially halogen-contaminated and polychlorinated biphenyl-contaminated wastes. These procedures shall include, but not be limited to, instructing the public and employees that used oil shall not be mixed with other hazardous waste. The board shall not require a center or program to test used oil received from the public as part of these procedures.
- (2) The shipment contains not more than five gallons or pounds of contaminants combined, based on the contaminant concentrations and the total volume or weight of the shipment.
- (c) In a calendar year, a used oil collection center, curbside collection program, or uncertified publicly funded used oil collection center in a small rural county shall be reimbursed for not more than one shipment and for not more than five thousand dollars (\$5,000) in disposal costs, for halogen-contaminated waste or not more than the actual net additional costs of disposing of polychlorinated biphenyl-contaminated wastes, subject to the availability of funds pursuant to Section 48656.

SEC: 16.

SEC. 17. Section 48662 of the Public Resources Code is amended to read:

- 48662. (a) The board shall certify or recertify any used oil recycling facility located in this state for which the board has received a report from the department pursuant to Section 48661, unless the board determines that the facility is engaged in a repeating or recurring pattern of noncompliance that poses a significant threat to public health and safety or the environment.
- (b) Except as provided in paragraph (2) of subdivision (c), the board shall require an out-of-state recycling facility, that receives used oil from a California generator to which a recycling incentive may be paid, to register with the board, declaring, under penalty of perjury, that the facility is operating in substantial compliance with Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations.
- (c) The board shall certify or recertify a rerefiner of used oil for which the board has received a report from the department that the facility meets either of the following requirements:
- (1) The used oil recycling facility located in this state is certified pursuant to subdivision (a) and produces rerefined base lubricant meeting the specifications as defined in Section 48620.2.
- (2) The used oil recycling facility is an out-of-state facility that has demonstrated to the satisfaction of the department all of the following:
- (A) The facility substantially meets the requirements in Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations.
- (B) The facility produces rerefined base lubricant meeting the specifications as defined in Section 48620.2.
- (C) The facility meets California standards for used oil handling, waste classification, and disposal specified in Section____ of the Health and Safety Code.
- (d) An out-of-state facility that seeks certification shall annually certify in writing to the board, under penalty of perjury, that the facility substantially meets the requirements in paragraph (2) of subdivision (c).
- (e) Paragraph (2) of subdivision (c) does not require the department to inspect or prohibit the department from inspecting an out-of-state facility to determine whether the department is

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satisfied that the facility substantially meets the requirements for 2 certification.

- (f) As a condition of demonstrating compliance pursuant to paragraph (2) of subdivision (c), a facility shall enter into an agreement with the department pursuant to Section 25201.9 of the Health and Safety Code to pay the department's full expenses of conducting the review and any inspection costs the department may incur in determining whether the facility meets the requirements for certification.
- (g) If the board denies certification to a facility subject to subdivision (a) or (c), the board may subsequently certify the facility if it determines that the facility meets the standards for certification.

SEC. 17:

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- Section 48670 of the Public Resources Code is SEC. 18. amended to read:
- 48670. (a) To be eligible for payment of a recycling incentive, an industrial generator of used lubricating oil, a used oil collection center, or a curbside collection program shall report to the board, for each quarter, based on the following reporting limitations and requirements:
- (1) The amount of lubricating oil purchased and the amount of used lubricating oil that is transported to a certified used oil recycling facility, to a used oil storage facility or to a used oil transfer facility, or that is transported to an out-of-state recycling facility registered with the board to be operating in substantial compliance with Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations.
- (2) The amount of used lubricating oil collected from the public, for use in determining the recycling incentive payment, that is transported to a certified used oil recycling facility, to a used oil storage facility, or to a used oil transfer facility, or that is transported to an out-of-state recycling facility registered with the board to be operating in substantial compliance with Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations. However, a certified collection center with service bays located in a small rural county shall be eligible for a recycling incentive based on 60 percent of the total oil recycled by collecting used oil from the public and servicing motor vehicles. If the center documents, in the form prescribed by the board, that

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- the portion that resulted from public collection exceeds 60 percent of the total oil recycled, the center shall be eligible for the incentive payment based on the actual amount of used oil accepted from the public and recycled.
- (b) The reports shall be submitted on or before the 45th day following each quarter, in the form and manner that the board may prescribe, and shall include copies of manifests or modified manifest receipts from used oil haulers.
- (c) The board may delegate to the executive officer of the board the authority to accept reports submitted after the 45th day and to reduce, eliminate, or approve the amount of incentive fee to be paid due to the late submission of the report. The board may provide, by regulation, for a longer reporting period for industrial generators that generate less than 1,000 gallons of used oil annually.

SEC. 18.

- SEC. 19. Section 48673 of the Public Resources Code is amended to read:
- 48673. (a) A used oil recycling facility issued a permit by the department to produce recycled oil, as defined in Section 25250.1 of the Health and Safety Code, and an out-of-state recycling facility that is either registered with the board pursuant to subdivision (b) of Section 48662 or certified by the board pursuant to subdivision (c) of Section 48662, shall report to the board for each quarter the amount of California used oil received and the resultant amount of recycled oil produced.
- (b) A facility subject to this section shall provide estimates, where feasible, of the amount that is used lubricating oil and the amount that is used industrial oil.
- (c) The reports required by this section shall be submitted on or before the last day of the month following each quarter, in the form and manner that the board may prescribe.

SEC. 19.

- SEC. 20. Section 48674 of the Public Resources Code is amended to read:
- 48674. After receiving payments pursuant to paragraph (3) of subdivision (a) of Section 48653, each local government shall submit a report to the board, in the manner specified by the board, that includes any amendments to the local used oil collection program adopted pursuant to Section 48690, a description of all

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1 measures taken to implement the program, and a description of 2 how payments were expended.

SEC. 20.

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39 40 SEC. 21. Section 48690 of the Public Resources Code is amended to read:

48690. A local government is eligible for a payment pursuant to paragraph (3) of subdivision (a) of Section 48653, if it develops and submits a local used oil collection program to the board pursuant to Section 48691 and files a report pursuant to Section 48674. The board shall make a payment to every local government that submits a program and files a report unless the board finds that the program or its implementation does not comply with criteria contained in this article. The board may make a payment to another entity that will implement the program of a local government in lieu of making a payment to that local government with the concurrence of that local government. A payment issued by the board pursuant to this section may take the form of an advance payment. If a local government does not implement a used oil collection program or chooses not to accept the payment pursuant to paragraph (3) of subdivision (a) of Section 48653, the board may allocate that local government's payment to another local government that commits to implementing a used oil collection program pursuant to Section 48691 and serving the residents of the nonparticipating local government provided that any program implemented within the boundaries of the nonparticipating jurisdiction is approved by the nonparticipating jurisdiction.

SEC. 21-

- SEC. 22. Section 48691 of the Public Resources Code is amended to read:
- 48691. (a) A local used oil collection program shall provide for used lubricating oil collection by either of the following or a combination of the two:
- (1) Ensuring that at least one certified used oil collection center is available for every 100,000 residents not served by curbside used oil collection, that accepts oil from the public at no charge, at least 20 hours each week, on four days each week, of which three hours each week are outside the weekday hours of 8 a.m. through 5:30 p.m.
 - (2) Providing used oil curbside collection at least once a month.

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(b) A local used oil collection program shall include a public education program that informs the public of locally available used oil recycling opportunities.

(c) A local government may implement its used oil collection program in conjunction with other similar programs in order to

improve used oil recycling efficiency.

- (d) A local government that has implemented the used oil collection and education elements of subdivisions (a) and (b) may also include, in the local used oil collection program one or both of the following:
- (1) Provisions for the mitigation and the collection of oil and oil byproducts, including other solid waste that may be mixed with oil or oil byproducts from stormwater runoff, including devices to capture that stormwater runoff, such as the use of storm drain inlet filter devices. A local government shall not receive a payment pursuant to Section 48690 for the purposes identified pursuant to this paragraph unless the local government certifies that it has a stormwater management program that is approved by the appropriate California regional water quality control board and that the provisions in the local used oil collection program approved for funding under this paragraph are consistent with that approved stormwater management program.
 - (2) A used oil filter collection and recycling program.

SEC. 22.

SEC. 23. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California Constitution.

AMENDED IN SENATE MAY 6, 2009 AMENDED IN SENATE APRIL 13, 2009

SENATE BILL

No. 25

Introduced by Senator Padilla

December 1, 2008

An act to amend Sections 41780, 44009, 45014, 45024, and 48000 of, to add Sections 40142, 41780.01, and 41826 to, and to add Chapter 12.8 (commencing with Section 42649) to Part 3 of, Chapter 2.7 (commencing with Section 48300) to Part 7 of, and Chapter 8 (commencing with Section 49700) to Part 8 of, Division 30 of, the Public Resources Code, relating to solid waste.

LEGISLATIVE COUNSEL'S DIGEST

SB 25, as amended, Padilla. Solid waste.

(1) The California Integrated Waste Management Act of 1989, which is administered by the California Integrated Waste Management Board, requires each city, county, and regional agency, if any, to develop a source reduction and recycling element of an integrated waste management plan containing specified components. The source reduction and recycling element of that plan is required to divert 50% of all solid waste from landfill disposal or transformation by January 1, 2000, through source reduction, recycling, and composting activities.

This bill would require a jurisdiction, for each subsequent revision of the element, to divert 60% of all solid waste on and after January 1, 2015, through source reduction, recycling, and composting activities, thereby imposing a state-mandated local program by imposing new duties on local agencies regarding solid waste.

SB 25 —2—

The bill would provide that the state's waste reduction target is to divert 75% of solid waste, on and after January 1, 2020, through source reduction, recycling, and composting activities.

(2) The act requires the board to determine whether a jurisdiction has been making a good faith effort to implement its source reduction and recycling element and household hazardous waste element in specified circumstances. The act specifies information that the board is required to consider in making that determination.

This bill would require the board additionally to consider the jurisdiction's efforts in diverting organic material from disposal or deposit in solid waste landfills.

(3) The act defines various terms for purposes of the act.

This bill additionally would define "illegal dumping" for purposes of the act, to mean the act of disposing of solid waste at a location that is not a permitted solid waste disposal facility or is not otherwise authorized for the disposal of solid waste pursuant to the act or regulations adopted by the board.

(4) The act authorizes a local governmental agency to determine aspects of solid waste handling that are of local concern, including, but not limited to, frequency of collection, means of collection and transportation, level of services, charges and fees, and the nature, location, and extent of providing solid waste handling services.

This bill would require the board, by January 1, 2011, to adopt a model ordinance that establishes an enforcement program contains elements for residential refuse service providers. A city or county local agency would be authorized but not required to adopt the board's model ordinance.

The bill would authorize the board to establish an illegal dumping prevention program to provide grants or loans to public local agencies, as the bill would define that term, to fund the development of new, or the expansion of existing, comprehensive local illegal dumping programs. The board would be authorized to expend moneys in the Integrated Waste Management Account and other funds, as appropriate, upon appropriation by the Legislature, for the purposes of providing the grants and loans.

(5) The act requires the board to concur in or object to the issuance, modification, or revision of a solid waste facilities permit within 60 days from the date of the board's receipt of a proposed solid waste facilities permit from an enforcement agency. If the board does not concur or object during that period, the board generally is deemed to

-3- SB 25

have concurred in the issuance of the permit. Upon making certain determinations, the board is required to object to the permit and submit those objections to the enforcement agency.

This bill would instead require that the board concur in or object to a proposed permit, in writing, within 60 days, or 90 days under specified circumstances, or the board would be deemed to have concurred in the issuance of the permit. The bill would require, if the board makes certain determinations requiring an objection, that the board submit the basis for the objection to the enforcement agency within 15 days after the board's determination.

(6) The act requires each operator of a disposal facility to pay a quarterly fee to the State Board of Equalization that is based on the amount of all solid waste disposed of at each disposal site. The amount of the fee is established by the California Integrated Waste Management Board at an amount that is sufficient to generate revenues equivalent to the approved budget for that fiscal year, including a prudent reserve, but is prohibited from exceeding \$1.40 per ton.

This bill would require the fee to be equal to \$2.13 per ton, on and after January 1, 2012, and require the California Integrated Waste Management Board to adjust the fee not more than once every 2 years to reflect increases or decreases in the cost of living during the prior 2 fiscal years.

(7) The bill would require the owner or operator of a business that contracts for solid waste services and generates more than 4 cubic yards of total solid waste and recyclable materials that are not solid waste, per week, by January 1, 2012, except as otherwise provided, to arrange for recycling services applicable to the collection, handling, or recycling of solid waste, to the extent the services are offered and reasonably available from a local service provider.

The bill also would require each city, county, solid waste authority, or other joint powers authority located in a county with a population of 200,000 or more to adopt by January 1, 2012, a commercial recycling ordinance, as specified, thereby imposing a state-mandated local program by imposing new duties on local agencies with regard to solid waste.

- (8) This bill would also make technical, nonsubstantive changes to the act.
- (9) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

SB 25 —4—

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the 2 following:

- (a) The responsibility for solid waste management is a shared responsibility between the state and local governments and the state should exercise this responsibility in a manner that ensures an effective and coordinated approach to the safe management of all solid waste generated within the state and shall oversee the design and implementation of local integrated waste management plans.
- (b) It is the policy of the state to assist local governments in minimizing duplication of effort, and in minimizing the costs incurred, in implementing Division 30 (commencing with Section 40000) of the Public Resources Code through the development of regional cooperative efforts and other mechanisms that comply with that division.
- (e) Market development is the key to successful and cost-effective implementation of the 25-percent and 50-percent diversion requirements in Section 41780 of the Public Resources Code, and the state should take a leadership role, pursuant to Chapter 1 (commencing with Section 42000) of Part 3 of Division 30 of the Public Resources Code, in encouraging the expansion of markets for recycled products by working cooperatively with the public, private, and nonprofit sectors.

24 (d)
25 (c) Illegal dumping abatement, enforcement, and public
26 awareness programs should be included among the services

- awareness programs should be included among the services provided by state and local integrated waste management programs, and the state should coordinate illegal dumping programs.
- SEC. 2. Section 40142 is added to the Public Resources Code, to read:
- 31 40142. "Illegal dumping" means the act of disposing of solid 32 waste at a location that is not a permitted solid waste disposal

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facility or that is not otherwise authorized for the disposal of solid waste pursuant to this division or regulations adopted by the board.

- SEC. 3. Section 41780 of the Public Resources Code is amended to read:
- 41780. (a) Each jurisdiction's source reduction and recycling element shall include an implementation schedule that shows both of the following:
- (1) For the initial element, the jurisdiction shall divert 25 percent of all solid waste by January 1, 1995, through source reduction, recycling, and composting activities.
- (2) Except as provided in Sections 41783 and 41784, for the first and each subsequent revision of the element, the jurisdiction shall divert 50 percent of all solid waste on and after January 1, 2000, through source reduction, recycling, and composting activities.
- (3) Except as provided in Sections 41783 and 41784, for each subsequent revision of the element, the jurisdiction shall divert 60 percent of all solid waste on and after January 1, 2015, through source reduction, recycling, and composting activities.
- (b) This section does not prohibit a jurisdiction from implementing source reduction, recycling, and composting activities designed to exceed the requirements of this division.
- SEC. 4. Section 41780.01 is added to the Public Resources Code, to read:
- 41780.01. Except as provided in Sections 41783 and 41784, the state's waste reduction target is to divert 75 percent of solid waste, on and after January 1, 2020, through source reduction, recycling, and composting activities.
- SEC. 5. Section 41826 is added to the Public Resources Code, to read:
 - 41826. For purposes of determining pursuant to Section 41825 whether a jurisdiction has made a good faith effort, the board, in addition to the criteria required by that section, shall also consider the jurisdiction's efforts to divert organic material from disposal or deposit in solid waste landfills.
- or deposit in solid waste landfills.

 SEC. 6. Chapter 12.8 (commencing with Section 42649) is added to Part 3 of Division 30 of the Public Resources Code, to read:

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CHAPTER 12.8. COMMERCIAL RECYCLING

- 42649. (a) The Except as otherwise provided in a local ordinance adopted pursuant to subdivision (b), on and after January 1, 2012, the owner or operator of a business that contracts for solid waste services and generates more than four cubic yards of total solid waste and recyclable materials that are not solid waste, per week, shall arrange for recycling services applicable to the collection, handling, or recycling of solid waste, to the extent that these services are offered and reasonably available from a local service provider.
- (b) By January 1, 2012, each city, county, solid waste authority, or other joint powers authority located within a county with a population of 200,000 or more shall adopt a commercial recycling ordinance that is consistent with this section.
- (c) A commercial recycling ordinance adopted pursuant to this section shall include, at a minimum, both of the following:
- (1) Enforceable requirements that a business described in subdivision (a) take one of the following actions:
- (A) Source separate specified recyclable materials from solid waste and subscribe to a basic level of recycling service that includes the collection of those recyclable materials or specific provisions for authorized self-hauling.
- (B) Subscribe to an alternative type of recycling service, which may include mixed waste processing that yields diversion results comparable to source separation.
 - (2) Educational, implementation, and enforcement provisions.
- (d) For the purposes of this section, "business" means a commercial entity operated by a firm, partnership, proprietorship, joint stock company, corporation, or association that is organized for profit or nonprofit, and multifamily housing.
- (e) This section does not limit the authority of a local agency to adopt, implement, or enforce a local commercial recycling ordinance that is more stringent or comprehensive than the requirements of this section or limit the authority of a local agency in a county with a population of less than 200,000 to require commercial recycling.
- (f) This section does not modify or abrogate in any manner either of the following:

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(1) A franchise granted or extended by a city, county, or other local government agency immediately preceding January 1, 2011.

- (2) A contract, license, or permit to collect solid waste previously granted or extended by a city, county, or other local government agency in effect immediately preceding January 1, 2011.
- (g) (1) When adopting an ordinance pursuant to this section, a local agency may consider the adequacy of areas for collecting and loading recyclable materials.
- (2) Notwithstanding paragraph (1), a local agency shall not consider the adequacy of areas for collecting and loading recyclable materials for purposes of not complying with this section at a development project, as defined pursuant to Section 42905, if the development project was approved by the local agency on or after September 1, 1994.
- SEC. 7. Section 44009 of the Public Resources Code is amended to read:
- 44009. (a) (1) Except as provided in paragraph (4), the board shall, in writing, concur in or object to the issuance, modification, or revision of a solid waste facilities permit within 60 days from the date of the board's receipt of the proposed solid waste facilities permit submitted under Section 44007, as part of the complete and correct permit package that conforms with this division and the regulations adopted pursuant to this division, as determined by the board, after consideration of the issues in this section.
- (2) If the board determines that the proposed permit is not consistent with the state minimum standards adopted pursuant to Section 43020, or is not consistent with Sections 43040, 43600, 44007, 44010, 44017, 44150, and 44152 or Division 31 (commencing with Section 50000), the board shall object to the proposed permit and shall submit the basis for its objections to the enforcement agency, within 15 days after the board's determination.
- (3) If the board fails to concur in or object to the proposed permit in writing within the 60-day period specified in paragraph (1) or the 90-day period specified in paragraph (4), whichever is applicable, the board shall be deemed to have concurred in the issuance of the proposed permit by operation of law.
- (4) If the board does not have a full 60 days to review a proposed permit because of the board's schedule of meetings, the board shall

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object, in writing, to the issuance, modification, or revision of the permit within 90 days from the date of the board's receipt of the proposed solid waste facilities permit submitted pursuant to Section 44007, as part of a complete and correct permit package that conforms with this division and the regulations adopted pursuant to this division, as determined by the board.

- (b) Notwithstanding subdivision (a), the board is not required to concur in, or object to, and shall not be deemed to have concurred in, the issuance of a solid waste facilities permit for a disposal facility if the owner or operator is not in compliance with, as determined by the regional water board, an enforcement order issued pursuant to Chapter 5 (commencing with Section 13300) of Division 7 of the Water Code, or if all of the following conditions exist:
- (1) Waste discharge requirements for the disposal facility issued by the applicable regional water board are pending review in a petition before the state water board.
- (2) The petition for review of the waste discharge requirements includes a request for a stay of the waste discharge requirements.
- (3) The state water board has not taken action on the stay request portion of the pending petition for review of waste discharge requirements.
- (c) In objecting to the issuance, modification, or revision of a proposed solid waste facilities permit pursuant to this section, the board shall, based on substantial evidence in the record as to the matter before the board, state its reasons for objecting. The board shall not object to the issuance, modification, or revision of a proposed solid waste facilities permit unless the board finds that the permit is not consistent with the state minimum standards adopted pursuant to Section 43020, or is not consistent with Section 43040, 43600, 44007, 44010, 44017, 44150, or 44152 or Division 31 (commencing with Section 50000).
- (d) Nothing in this section is intended to require that a solid waste facility obtain a waste discharge permit from a regional water board prior to obtaining a solid waste facilities permit.
- 36 SEC. 8. Section 45014 of the Public Resources Code is 37 amended to read:
 - 45014. (a) Upon the failure of a person to comply with a final order issued by a local enforcement agency or the board, the Attorney General, upon request of the board, shall petition the

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superior court for the issuance of a preliminary or permanent injunction, or both, as may be appropriate, restraining the person from continuing to violate the order or complaint.

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- (b) An attorney authorized to act on behalf of the local enforcement agency or the board may petition the superior court for injunctive relief to enforce this part, a term or condition in a solid waste facilities permit, or a standard adopted by the board or the local enforcement agency.
- (c) In addition to the administrative imposition of civil penalties pursuant to this part, Article 6 (commencing with Section 42850) of Chapter 16 of Part 3, and Article 4 (commencing with Section 42962) of Chapter 19 of Part 3, an attorney authorized to act on behalf of the local enforcement agency or the board may apply, to the clerk of the appropriate court in the county in which the civil penalty was imposed, for a judgment to collect the penalty. The application, which shall include a certified copy of the decision or order in the civil penalty action, constitutes a sufficient showing to warrant issuance of the judgment. The court clerk shall enter the judgment immediately in conformity with the application. The judgment so entered shall include the amount of the court filing fee that would have been due from an applicant who is not a public agency, and has the same force and effect as, and is subject to all the provisions of law relating to, a judgment in a civil action, and may be enforced in the same manner as any other judgment of the court in which it is entered if the amount of the unpaid court filing fee is paid to the court prior to satisfying any of the civil penalty amount. Thereafter, a civil penalty or judgment recovered shall be paid, to the maximum extent allowed by law, to the board or to the local enforcement agency, whichever is represented by the attorney who brought the action.
- SEC. 9. Section 45024 of the Public Resources Code is amended to read:
- 45024. An attorney authorized to act on behalf of the board or a local enforcement agency may petition the superior court to impose, assess, and recover the civil penalties authorized by Section 45023. Penalties recovered pursuant to this section shall be paid, to the maximum extent allowed by law, to the board or to the local enforcement agency, whichever is represented by the attorney bringing the action.

- SEC. 10. Section 48000 of the Public Resources Code is amended to read:
- 48000. (a) An operator of a disposal facility shall pay a fee quarterly to the State Board of Equalization that is based on the amount, by weight or volumetric equivalent, as determined by the board, of all solid waste disposed of at each disposal site.
- (b) Until December 31, 2011, the amount of the fee shall be established by the board at an amount that is sufficient to generate revenues equivalent to the approved budget for that fiscal year, including a prudent reserve, but the fee shall not exceed one dollar and forty cents (\$1.40) per ton.
- (c) (1) On and after January 1, 2012, the amount of the fee shall equal two dollars and thirteen cents (\$2.13) per ton, except the board shall adjust the fee not more than once every two years to reflect increases or decreases in the cost of living during the prior two fiscal years as measured by the California Consumer Price Index issued by the Department of Industrial Relations or a successor agency.
- (2) The board shall notify the State Board of Equalization on the first day of the period in which a rate adjustment made by the board pursuant to this section shall take effect.
- (d) The board and the State Board of Equalization shall ensure that all the fees for solid waste imposed pursuant to this section that are collected at a transfer station are paid to the State Board of Equalization in accordance with this article.
- SEC. 11. Chapter 2.7 (commencing with Section 48300) is added to Part 7 of Division 30 of the Public Resources Code, to read:

Chapter 2.7. Illegal Dumping Prevention Program Development Grant and Loan Program

48300. (a) The board may establish an illegal dumping prevention program to provide grants or loans to public local agencies to fund the development of new, or the expansion of existing, comprehensive local illegal dumping programs for the purpose of reducing the occurrence of illegal dumping in the state.

(b) For the purposes of this chapter, "local agency" means a city, county, special district, or other local governmental agency that has responsibility for illegal dumping.

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48301. (a) The board may expend moneys in the Integrated Waste Management Account in the Integrated Waste Management Fund and other funds as appropriate, upon appropriation by the Legislature, for purposes of providing grants and loans pursuant to Section 48300.

(b) The board may expend moneys, upon appropriation by the Legislature, for program administration.

(c) All funds received from the operation of the program, including, but not limited to, principal repayments, shall be deposited in the fund and may be used for purposes authorized by this chapter.

48302. Loans made pursuant to this chapter shall be subject to all of the following requirements:

- (a) The terms of any approved loan shall be specified in a loan agreement between the borrower and the board.
- (b) The board shall approve only those loan applications that demonstrate the applicant's financial ability to repay the loan.
- (c) The term of any loan made pursuant to this section shall not exceed five years.
- (d) The interest rate of any loan made pursuant to this section may be zero percent.
- SEC. 12. Chapter 8 (commencing with Section 49700) is added to Part 8 of Division 30 of the Public Resources Code, to read:

CHAPTER 8. REFUSE SERVICE PROVIDER MODEL ORDINANCE PROGRAM

49700. For purposes of this chapter, the following terms have the following meanings:

- (a) "Generator" means a person-of that disposes or arranges for the disposal of solid waste generated by that person.
- (b) "Refuse service provider" means a person that, for compensation, accepts or collects solid waste incidental to cleanup or delivery services, and transports that solid waste from a residential, commercial, or industrial location, for the purpose of subsequent recycling, transfer, or disposal of that solid waste. "Residential refuse "Refuse service provider" does not include a public local agency or franchise hauler that transports solid waste in accordance with a franchise agreement with a local-government or other public agency.

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> (c) "Service provider" means a person that transports or arranges for the transportation of solid waste.

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- (c) "Service vehicle" means a motor-propelled or self-propelled vehicle that is used for transporting solid waste over the public streets of unincorporated and incorporated areas of a county for compensation, regardless of whether the operations of that vehicle extend beyond the boundaries of the county.
- 49702. (a) On or before January 1, 2011, the board shall adopt a model ordinance that establishes an enforcement program for residential-refuse-service providers. The model ordinance may include, but shall not be limited to, the following elements:
- (1) Registration and operational requirements for refuse service providers.
- (2) Standards for inspection of service vehicles, including safety, cleanliness, and signage.
- (3) Penalties for noncompliance and other enforcement mechanisms.
- (4) Administrative hearing procedures for appeals of enforcement actions.
- (5) Requirements for service vehicles relating to safety, eleanliness, and signage.
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 - (5) Standards for providing receipts of service to generators.
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- (6) Local funding mechanisms. 26
 - (b) The board shall post the model ordinance described in subdivision (a) on its Internet Web site.
- (c) A-city or county local agency may, but is not required to, 29 adopt the model ordinance described in this section. 30
- SEC. 13. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because 32 a local agency or school district has the authority to levy service 33 charges, fees, or assessments sufficient to pay for the program or
- 34 level of service mandated by this act, within the meaning of Section 35
- 17556 of the Government Code. 36

Introduced by Senator Wiggins

February 27, 2009

An act to-add Section-48009 to amend Section 48000 of the Public Resources Code, relating to solid waste.

LEGISLATIVE COUNSEL'S DIGEST

SB 730, as amended, Wiggins. Solid waste: grants and loans: eligibility: fees.

Existing law requires an operator of a disposal facility to pay quarterly to the State Board of Equalization a fee, as determined by the California Integrated Waste Management Board (board), based on the amount of solid waste disposed of at each disposal site.

This bill would require an operator of a transfer or processing station that transfers solid waste for disposal outside of the state to pay the above fee on that solid waste.

Existing law authorizes the Integrated Waste Management Board to issue grants and local governments for various purposes including, among other things, expansion of recycling efforts, household hazardous waste, and local enforcement of solid waste regulations.

This bill would provide that a public entity of the state is incligible for any grants, loans, or loan guarantees from, or any other financial incentive administered by, the board, if the entity disposes or causes the disposal of solid waste at a facility within the state that does not meet standards that are as stringent as the state standards or at a facility located outside the state.

Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 48000 of the Public Resources Code is 2 amended to read:

- 48000. (a) Each operator of a disposal facility shall pay a fee quarterly to the State Board of Equalization—which that is based on the amount, by weight or volumetric equivalent, as determined by the board, of all solid waste disposed of at each disposal site.
- (b) The fee for solid waste disposed of shall be one dollar and thirty-four cents (\$1.34) per ton. Commencing with the 1995–96 fiscal year, the amount of the fee shall be established by the board at an amount that is sufficient to generate revenues equivalent to the approved budget for that fiscal year, including a prudent reserve, but shall not exceed one dollar and forty cents (\$1.40) per ton.
- (c) An operator of a transfer or processing station that transfers waste to a destination outside of the state for disposal shall pay a fee quarterly to the State Board of Equalization, as determined by the board pursuant to subdivision (b), on all solid waste that the operator transfers out of the state for disposal.
- (e)
 (d) The board shall notify the State Board of Equalization on the first day of the period in which the rate shall take effect of any rate change adopted pursuant to this section.
- (e) The board and the State Board of Equalization shall ensure that all the fees for solid waste imposed pursuant to this section that are collected at a transfer station are paid to the State Board of Equalization in accordance with this article.

SECTION 1. Section 48009 is added to the Public Resources Code, to read:

48009. (a) A public entity of the state is incligible for any grants, loans, or loan guarantees from, or any other financial incentives administered by, the board if the entity disposes or causes the disposal of solid waste at a facility that does not meet standards that are as stringent as the standards set forth in this division or regulations issued pursuant to this division or at a facility located outside of the state.

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(b) This section does not apply to a public entity that entered into a solid-waste disposal contract before January 1, 2010, for the duration of the contract.

(e) Subdivision (b) does not apply to the renewal of a solid waste disposal contract occurring on or after January 1, 2010.

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